

Joanne Roney OBE Chief Executive Telephone: 0161 234 3006 j.roney@manchester.gov.uk PO Box 532, Town Hall Extension, Manchester M60 2LA

Friday, 5 July 2019

Dear Councillor / Honorary Alderman,

Meeting of the Council – Wednesday, 10th July, 2019

You are summoned to attend a meeting of the Council which will be held at 10.00 am on Wednesday, 10th July, 2019, in The Council Chamber, Level 2, Town Hall Extension.

The following items marked as to follow on the summons previously issued are now enclosed.

5. Notice of Motion - Climate Emergency

This Council notes:

- The serious risks to Manchester's people, of climate change/global heating affecting economic, social and environmental well-being, supply chains – including food security, financial systems and local weather, among many others
- That in 2008 the 'Principles of Tackling Climate Change in Manchester' were agreed as a call to action to engage people from all walks of life in climate change action and, build support for a new way of thinking about climate change.
- That Manchester leads the way, with an agreed Paris compliant carbon budget set in December 2018 and an acceleration of the target for becoming a zero-carbon city by 12 years, setting 2038 as the new target for the city, based on research from the word-renowned Tyndall Centre for Climate Change.
- The recent and welcome upsurge of action by the young people of Manchester, exemplifying the radical traditions of which Manchester is proud.

This Council agrees (or to the extent that the below concern executive functions, recommends to the Executive) to:

- Declare a Climate Emergency
- Continue working with partners across Manchester and GMCA to deliver the 2038 target, and determine if an earlier target can be possible, through a transparent and open review. Become carbon neutral by the earliest possible date.
- Encourage involvement in all wards by April 2020 through meetings as part of the Our Manchester strategy, to identify residents and partners who want to be actively involved in achieving the target, with provision for those who cannot attend. Ensure ward plans contain specific, measurable, achievable steps
- Review all policies, processes and procedures to ensure the council can become carbon neutral. Present an action plan by March 2020 detailing how the

city can stay within its carbon budget. Report back regularly to the NESC. Review the corporate plan

- Work with the Tyndall Centre to review the actual emissions from aviation. Investigate the best way to include aviation in our overall carbon reduction programme in the long term
- Make climate breakdown and the environment, an integral part of activity throughout the Council, including all decision making, ensuring key decisions take into account the impact on achieving the zero-carbon target and including an environmental impact assessment in all relevant committee reports
- Ensure that everyone in the council receives carbon literacy training by the end of 2020. Make attendance easier by varying times and length of sessions
- Encourage all staff on council business to use the lowest carbon, appropriate, travel
- Investigate measures to ensure future procurement is carbon neutral. Increase the percentage of social value with an additional environmental element
- Work with suppliers to green their supply chains, and support local production
- Work with training providers to ensure Manchester residents can take on green jobs
- Investigate and introduce measures to help reach domestic zero carbon levels including addressing fuel poverty and retrofitting existing homes
- Investigate ways to ensure that future local plans place a mandatory requirement for all new development to be net zero carbon by the earliest possible date
- Push GMCA to decarbonise public transport, heat and energy as early as possible
- Through our role on GMPF, encourage divestment in fossil fuels as early as possible
- Call on the government to:
 - provide powers and resources to make the zero-carbon target possible including funding for big capital projects
 - o accelerate the reduction of carbon emissions from aviation
 - accelerate the decarbonisation of the electricity grid, funding low carbon energy generation
 - ensure that the UK prosperity fund focuses on enable the transition to a low carbon economy

Proposed by Councillor Annette Wright, seconded by Councillor Eve Holt, also signed by Councillors Jon-Connor Lyons, Yasmin Dar, Madeleine Monaghan, Emily Rowles, Angeliki Stogia, Nigel Murphy, Richard Leese, Mandie Shilton Godwin, Joanna Midgley, Marcus Johns, Williams Jeavons, Carl Ollerhead

6. **Proceedings of the Executive** To submit the proceedings of the meeting which took place on 26 June 2019 and, in particular, to consider:

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Exe/19/46 Capital Programmes Update

To recommend that the Council approve the following changes to Manchester City Council's capital programme:

- a. Growth and Neighbourhoods Velodrome Capital Project. A capital budget allocation through transfer of £0.530m from the Asset Management Programme budget is requested, funded by Capital receipts.
- Highways School Road Safety Measures Other sites. A capital budget increase of £0.546m is requested, funded from External Contributions, with a further capital budget allocation through transfer of £2.779m from the Highways Investment Plan budget.

Exe/19/47 Living Wage Accreditation

To recommend to the Council that Manchester City Council applies for accreditation with the Living Wage Foundation.

Exe/19/57 Northern Gateway Strategic Acquisition (PART B)

To recommend that the Council approve the funding of the loan to the Far East Consortium of up to £11 million from the capital programme budget.

8. Scrutiny Committees 23 - 68 To note the minutes (all of which are to follow) of the following scrutiny

committees: Resources and Governance – 18 June 2019

Health – 18 June 2019 Children and Young People – 19 June 2019 Neighbourhoods and Environment – 19 June 2019 Economy – 20 June 2019 Communities and Equalities – 20 June 2019

9. Proceedings of Committees

To submit for approval the minutes of the following meetings and consider recommendations made by the committee, as set out in the minutes:

Planning and Highways Committee -27 June 2019

Personnel Committee - 26 June 2019 and, in particular, to consider,

PE/19/14 Living Wage Accreditation

To recommend to Council that the Authority applies for accreditation with the Living Wage Foundation.

PE/19/15 Corporate Core: Senior Management Capacity

To recommend to Council that a market rate supplement of £20,000 be made to the Deputy City Treasurer to reflect the additional responsibilities taken on within existing grade and ensure the retention

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of the current post holder in light of local market forces. This had the effect of increasing the salary to £125,940.

PE/19/20 Strategic Development: Senior Management Capacity

To recommend that the Council approves the regrade of the Director of Planning, Building Control and Licensing at Senior Grade SS4 (£95,953 - £105,940).

Yours faithfully,

Joanne Roney OBE Chief Executive

Information about the Council

The Council is composed of 96 councillors with one third elected three years in four. Councillors are democratically accountable to residents of their ward. Their overriding duty is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

Eight individuals with previous long service as councillors of the city have been appointed Honorary Aldermen of the City of Manchester and are entitled to attend every Council meeting. They do not however have a vote.

All councillors meet together as the Council under the chairship of the Lord Mayor of Manchester. There are seven meetings of the Council in each municipal year and they are open to the public. Here councillors decide the Council's overall strategic policies and set the budget each year.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Members of the Council

Councillors:-

Hitchen, Abdullatif, Akbar, Ahmed Ali, Azra Ali, Nasrin Ali, Sameem Ali, Shaukat Ali, Alijah, Andrews, Appleby, Battle, Bridges, Butt, Chambers, Chohan (Chair), Clay, Collins, Cooley, Craig, Curley, M Dar, Y Dar, Davies, Doswell, Douglas, Evans, Farrell, Flanagan, Green, Grimshaw, Hacking, Harland, Hassan, Hewitson, Holt, Hughes, Igbon, Ilyas, Jeavons, Johns, S Judge, T Judge (Deputy Chair), Kamal, Karney, Kilpatrick, Kirkpatrick, Lanchbury, Leech, Leese, J Lovecy, Ludford, Lynch, Lyons, McHale, Midgley, Madeleine Monaghan, Mary Monaghan, Moore, N Murphy, S Murphy, Newman, Noor, O'Neil, Ollerhead, B Priest, H Priest, Rahman, Raikes, Rawlins, Rawson, Razaq, Reeves, Reid, Riasat, Richards, Rowles, Russell, Sadler, M Sharif Mahamed, Sheikh, Shilton Godwin, A Simcock, K Simcock, Stanton, Stogia, Stone, Strong, Taylor, Watson, Wheeler, Whiston, White, Wills, Wilson and Wright

Honorary Aldermen of the City of Manchester -

Gordon Conquest, William Egerton JP, Andrew Fender, Audrey Jones JP, Paul Murphy OBE, Nilofar Siddiqi, John Smith and Keith Whitmore.

Further Information

For help, advice and information about this meeting please contact the Committee Officer:

Donald Connolly Tel: 0161 234 3034 Email: d.connolly@manchetser.gov.uk

This agenda was issued on **Friday, 5 July 2019** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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Executive

Minutes of the meeting held on Wednesday, 26 June 2019

Present: Councillor Leese (Chair)

Councillors: Akbar, Bridges, Craig, N Murphy, Ollerhead, Rahman, Stogia, and Richards

Also present as Members of the Standing Consultative Panel: Councillors: Leech, M Sharif Mahamed, Sheikh, Midgley, Ilyas, Taylor and S Judge

Apologies: Councillors S Murphy and Karney

Exe/19/41 Minutes

Decision

To approve as a correct record the minutes of the meeting on 13 March 2019.

Exe/19/42 Greater Manchester Transport Committee - Executive Functions

In May 2019 the Council had approved the establishment of the new Greater Manchester Transport Committee as a joint committee of the 10 districts, Greater Manchester Combined Authority and Mayor (Minute CC/19/47). The Council had also approved the Terms of Reference and Operating Agreement for the Committee and agreed to delegate functions as set out in the Terms of Reference. A report now submitted explained that some of the matters to be delated to the joint committee were Executive Functions and therefore their delegation lay with the Executive rather than the Council.

Decision

To note and endorse the establishment of the new GM Transport Committee as a joint committee of the 10 districts, GMCA and Mayor and the delegation of functions, including Executive Functions, as set out in the Terms of Reference to the Transport Committee.

Exe/19/43 Delegation of Executive Functions to the Executive and Council Officers

A report was submitted seeking approval for the delegation of various executive functions to officers of the Council; those functions being recorded at Part 3, Section A of the Council's 2019 Constitution. The report also sought approval for the delegation to officers of the Council's various executive functions set out in Part 3, Section F of the Council's 2019 Constitution.

The report explained the legal powers available to the Leader and to the Executive to arrange for the exercise of and delegation of executive functions within the Council. We supported the proposed delegations.

Decisions

- 1. To note the decision of the Leader of the Council to exercise his power under Section 9(E)(2) of the Local Government Act 2000 (as amended) to delegate the discharge of all of the Council's executive functions to the Executive.
- 2. Subject to 3 below, to note and endorses the arrangements agreed by the Leader to delegate to officers the discharge of all of the Council's executive functions recorded at Part 3, Section F of the Council's Constitution as set out in the version of that section presented to Council at its Annual Meeting on 15 May 2019.
- 3. To note and endorses subsequent minor amendments made to Part 3, Section F of the Council's Constitution by the City Solicitor under Article 15.2(a) of the Constitution.
- 4. To note and endorses the consequential amendments to the delegations of executive of functions to officers recorded at Part 3, Section A of the Council's Constitution, made by City Solicitor under delegated authority granted by the Leader.
- 5. In relation to the Scheme of Delegation to Officers set out in Part 3, Section F of the Council's Constitution, to note that delegations of executive functions include those functions that are designated as "Executive Functions" and those functions that are designated as "General Functions" insofar as these are executive functions.

Exe/19/44 Revenue Outturn Position 2018/19

The report from the Deputy Chief Executive and City Treasurer outlined the final outturn position for 2018/19 for the Council's revenue expenditure and income. For the previous financial year the outturn variance compared to the revised budget was an overspend of £293k. The summary of the overall position was:

Table 1 – outturn position for2018/19	Revised Budget £000	Outturn £000	Variance £000
Available Resources	(578,828)	(580,628)	(1,800)
Corporate Budgets	122,578	119,972	(2,606)
Directorate Budgets			
- Children's Services	112,855	119,877	7,022
- Adult Social Care	182,901	186,126	3,225
- Homelessness	9,643	10,711	1,068
- Corporate Core	70,650	67,187	(3,463)

- Neighbourhoods and Highways	72,909	72,273	(636)
- Strategic Development	7,293	4,776	(2,517)
Total Directorate Budgets	456,250	460,949	4,699
Total Use of Resources	578,828	580,921	2,093
Total forecast over / (under) spend	0	293	293

The report examined and explained the most significant of the variances that had arisen in the directorate budgets and the corporate budgets, with large budget overspends in both Children's and Adult's Services as the Council had sought to cope with continuing high demands for support and service provision.

With respect to the General Fund reserve position, the 2018/19 budget had assumed there would be a transfer to the General Fund reserve of £31k, to give a balance of £22.338m. As the actual revenue budget outturn position was an overspend of £293k the balance on the General Fund Reserve at 31 March 2019 was £22.045m, with the budget overspend being taken from the reserve. The year-end General Fund balance was still deemed to be a reasonable amount for the risks the City Council is facing.

The report explained that the Housing Revenue Account (HRA) outturn position was a £11.064m favourable variance. That allowed for funding set aside to improve fire safety measures through the installation of sprinkler systems within council owned tower blocks. Those installations were to take place in 2019/20. The outturn also included £1.128m lower PFI payments due to delays in delivering the capital works on the Brunswick PFI scheme.

The report proposed the use of some of the Budget to be Allocated that had been set as part of the 2018/19 budget. These were:

- £1.4m contribution to Manchester Health Care and Commissioning to be returned in 2019/20
- £418k allocation to Homelessness to replace the Rough Sleepers grant allocation
- £663k allocation to the Cross Cutting Saving target to avoid further saving requirements
- £188k allocation for Waste and Street Cleaning Contract inflation in accordance with the methodology and formulae the annual inflation increase in accordance with the contract's documentation
- £340k to be released to support the revenue budget

Those were all supported.

The report also addressed requests for transfer to reserves and recommended the following:

- The transfer to reserves of £36k to allow the High Street Cleaning service to perform future street cleaning and waste activities in 2019/20.
- The transfer to reserves of £440k of Discretionary Housing Payments and Welfare Grant that had not been allocated at the end of 2018/19 and which could now provide increased capacity for welfare and housing support to Manchester residents in 2019/20
- The transfer to reserves of £524k of rental income from the Arndale in 2018/19 that had been announced late in the previous financial year.

Those transfers were all supported.

Decisions

- 1 To note the outturn position for 2018/19 as set out in the report and summarised in Table 1 above.
- 2 To note the Housing Revenue Account position for 2018/19 as outlined above.
- 3 To note the overall General Fund position for 2018/19 as outlined above.
- 4 To approve the use of budgets to be allocated as set out above.
- 5 To approve the use of reserves as set out above.

Exe/19/45 Capital Programme Outturn Position 2018/19

A report by the City Treasurer set out the outturn on the Council's capital expenditure in 2018/19. The total capital used in 2018/19 had been £361.6m compared to the revised budget of £400.0m approved in February 2019 (minute Exe/19/10). The 2018/19 Capital Outturn for the programme on behalf of Greater Manchester had been £91.2m compared to the revised budget of £95.8m.

The report set out an analysis of the capital expenditure in the functions and departments of Council's work, explaining the budget and actual outturn for each.

The report also set out the decisions that had been made by the City Treasurer regarding the funding of the capital expenditure incurred in 2018/19. These were:

- Any unused grant, subject to conditions, had been carried forward into 2019/20 to be matched against future spend.
- Any external contributions that had not been used were carried forward into 2019/20.
- The balance of available capital receipts carried forward from 2017/18 had been £72.0m. A further £51.0m receipts were received in 2018/19. Drawdown of capital receipts was £41.1m leaving a balance for use in future years of £81.9m, of which £54.9m relate to Housing.
- Revenue contributions were used to finance expenditure of £9.0m, including works on Strategic Acquisitions, the HRA, and to fund ICT expenditure.
- The Major Repairs Reserve was utilised to fund expenditure on the HRA capital programme.
- Borrowing of £300.0m had been used to fund the programme, including the £124.2m term loan facility paid to Manchester Airport to support their transformation project, and a further £74.6m borrowing used to support the Housing Investment Fund.
- The minimum revenue provision for 2018/19 was £20.9m. This was the funding set aside to repay the debt incurred through funding previous capital expenditure through borrowing. That had been funded from the Council's capital financing budget.

The report also proposed the virement of budget allocations within the 2019/20 and the 2020/21 capital programmes. These were all approved:

Table 2 – Capital Budget Virements Between Projects	2019/20 Virement	2020/21 Virement
Safe Routes to Loreto High School	58	VII OIIIOIII
Safe Routes to Schools	-58	
Total Highways Programme	0	0
External cyclical works ph 3a	J	-1
2/4 Blocks Heating replacement with Individual Boilers		-5
Decent Homes mop ups ph 9 and decent homes work required to voids		20
Decent Homes mop ups ph 10 and voids		-20
Electricity North West distribution network ph 4 (various)	83	
Collyhurst - Mossbrook/Roach/Vauxhall/Humpries Court Internal Works	-100	
Northwards Housing Programme	17	6
Total Public Sector Housing (HRA) Programme	0	0
Brookside Rd Moston		11
North Hulme Adv Playground		6
Monsall Road (Burgess)		7
Roundwood Road		9
Education Basic Needs Unallocated		-33
Moston Lane Re-roof	19	
Abbott Primary School Fencing	10	
Broad Oak Primary School works	116	
School Capital Maintainance Unallocated	-145	
Paintpots Nursery	5	
Early Education for two year olds Unallocated	-5	
Total Children's Services Programme	0	0

We noted and accepted the views that the Resources and Governance Scrutiny Committee had expressed on this report at a recent meeting (Minute RGSC/19/28).

Decisions

- 1. To note the outturn of capital expenditure 2018/19 for the Manchester City Council Programme was £361.6m. The outturn of capital expenditure 2018/19 for the Programme on behalf of Greater Manchester was £91.2m.
- 2. To note the changes to the outturn attributable to movement in the programme that occurred after the previous monitoring report (Minute Exe/19/10).

- 3. To approve the budget transfers between capital schemes as set out above in Table 2above, to maximise the use of funding resources available to the Council.
- 4. To note the decisions of the Deputy Chief Executive and City Treasurer regarding the funding of capital expenditure in 2018/19.
- 5. To note the impact of final expenditure in 2018/19 on the revised Capital Programme 2019/20 to 2023/24.

Exe/19/46 Capital Programmes Update

A report concerning requests to increase the capital programme was submitted. We agreed to recommend two changes to the Council, and to make a further eight changes under delegated powers. These ten changes would increase the capital budget by £1.104m, financed by capital receipts, external contribution, borrowing, Highways Investment Plan budget and the Capital Fund.

Decisions

1. To recommend that the Council approve the following changes to Manchester City Council's capital programme:

a. Growth and Neighbourhoods – Velodrome Capital Project. A capital budget allocation through transfer of £0.530m from the Asset Management Programme budget is requested, funded by Capital receipts.

b. Highways – School Road Safety Measures – Other sites. A capital budget increase of £0.546m is requested, funded from External Contributions, with a further capital budget allocation through transfer of £2.779m from the Highways Investment Plan budget.

2. To approve the following changes to the City Council's capital programme under delegated powers:

c. Growth and Neighbourhoods - HSBC UK National Cycling Centre. A capital budget increase of £0.499m is requested, funded from £0.429m Waterfall Fund and £0.070m external contribution from UK Sport.

d. Highways - A6 Stockport Road Pinch Point Scheme. A capital budget increase of £0.200m is requested, funded from Growth Deal Two Government Grant, with a further capital budget allocation through transfer of £0.596m from the Highways Investment Plan budget and Congestion Target Performance budget, funded by borrowing.

e. Highways – NPIF Mancunian Way junction with Princess Parkway. A capital increase of $\pounds 0.568m$ is requested, funded from External Contributions $\pounds 2.400m$, and a corresponding capital budget reduction in borrowing of $\pounds 1.832m$.

f. Strategic Development – One Central Park – Passive Fire Stopping Issues. A capital budget allocation through transfer of £0.321m from Strategic Acquisitions Programme is requested, funded by Capital Fund.

g. ICT – Income Management Solution. A capital budget decrease of $\pounds 0.316m$ is requested and approval of a corresponding transfer of $\pounds 0.316m$ to the revenue budget, funded by capital fund.

h. ICT – Information Governance Management Solution including complaints. A capital budget decrease of £0.227m is requested and approval of a corresponding transfer of £0.227m to the revenue budget, funded by capital fund.

i. ICT – Digital Experience Transformation. A capital budget decrease of £0.166m is requested and approval of a corresponding transfer of £0.166m to the revenue budget, funded by capital fund.

j. ICT – Replacement Coroners System. A capital budget allocation and transfer of £0.143m from the ICT Investment Plan budget is requested, funded by borrowing.

Exe/19/47 Living Wage Accreditation

A report submitted by the City Treasurer and Deputy Chief Executive explained that becoming Living Wage accredited would require the Council to ensure that its minimum rate of pay is at least equivalent to real Living Wage rate as calculated by the Resolution Foundation. A new wage rate is announced every November and accredited organisations have until 1st April the following year to implement the increases in order to remain accredited. A detailed analysis of the Council's procurement and commissioning arrangements had therefore been undertaken to support a successful application to the Living Wage Foundation to become accredited. Work has also been undertaken to understand the potential financial and other implications of accreditation. That work had examined the Council as an employer and as a commissioner.

Overall the value of the City Council's contracts, including framework arrangements, totalled around £0.5bn. About 60% in value of those were already with suppliers already committed to paying the Manchester Living Wage as part of their tender for the contract. Consideration of a supplier's payment of the living wage was already embedded within the Council's procurement processes and a proactive approach would therefore be taken to commend suppliers and contractors to pay the Living Wage. This would continue to be taken into account as part of the assessment of Social Value within the tendering process.

We noted and accepted the views that the Resources and Governance Scrutiny Committee had expressed on this report at a recent meeting (Minute RGSC/19/31).

Decision

To recommend to the Council that Manchester City Council applies for accreditation with the Living Wage Foundation.

Exe/19/48 Former Boddingtons Brewery Site - Strategic Regeneration Framework (SRF) Addendum

In March 2019 we considered and endorsed for public consultation an addendum to the Development Framework for the former Boddingtons site (Minute Exe/19/39). The drafting of the addendum to the former Boddingtons Brewery Site SRF had been informed by the significant opportunity to locate a new Manchester College campus within the city centre boundary. The intention was for the draft addendum to guide the development of the new college campus, and the public realm land in the area. It would contain guidance of the size and form of the new buildings as well addressing the phasing of the overall development.

A report now submitted by the Strategic Director, Development informed us of the outcome of the consultation that had been undertaken. Consultation letters had been sent to 515 local residents, landowners, businesses, local community groups and stakeholders, informing them about the public consultation, how to participate, and engage in the consultation process, and where to access the SRF document. The draft framework was also made available on the Council's website, and comments were invited on this. The consultation opened Friday 22 March and following a sixweek period of consultation closed on Friday 3 May.

The City Council received 7 responses to the consultation on the Strategic Regeneration Framework Addendum, all of which were submitted by email. The source of those had been: 2 from businesses, 2 from charitable organisations, 2 landowners within a joint response, a public body and an educational organisation.

The report examined the issues that had been raised by the respondents and set out the proposed responses from the Council to those issues. Many of the consultees had welcomed the creation of the campus, including new opportunities and links between the night time economy, creative industries sector and young people, and as a positive contribution to economic growth in the city.

Having considered the views raised by consultees and the proposed responses to those we agreed to adopt the addendum to the former Boddingtons Brewery Site Strategic Regeneration Framework.

Decisions

- 1. To note the outcome of the public consultation on the draft Strategic Regeneration Framework Addendum for the former Boddingtons Brewery site.
- 2. To approve the draft Strategic Regeneration Framework Addendum for the former Boddingtons Brewery site and request that Planning and Highways Committee take the framework into account as a material consideration when considering planning applications for the site.

Exe/19/49 Knott Mill Masterplan

The Knott Mill area is located south west of the city centre close to the Castlefield neighbourhood, Whitworth Street West, First Street and the Great Jackson Street regeneration area. Knott Mill is adjacent to the River Medlock and is close to Deansgate Railway Station and Deansgate-Castlefield Metrolink Station. Knott Mill has a distinctive sense of place and unique characteristics due to the presence of key buildings of architectural, historical and cultural importance. The area's important heritage buildings provide a very different look and feel to that of adjacent neighbourhoods. However, surface car parks, under-utilised buildings and gap sites diminish the local townscape as does the quality of public amenity space and public realm.

A report submitted by the Strategic Director, Development explained that a "Knott Mill Masterplan" had been prepared by the Knott Mill Association, representing the major landowners within the area. This sought to establish a strategy to guide future development within the area that acknowledged the area's character and improved environment quality and connections both within Knott Mill and with neighbouring areas.

The design principles set out in the draft Masterplan were:

- The scope for Knott Mill to accommodate commercially-led development alongside the provision of new homes. It was envisaged that at least 60% of the new space created will be allocated to employment uses. The ambition was to create a critical mass of workspace and residential accommodation to support a range of amenity uses, in particular independent, small-scale retail, and food and beverage outlets.
- The ground and first floors of all new development and building refurbishments should seek to incorporate workspace aimed at creative industries and independent operators. This would help enliven the area at street level and contribute to evening and weekend activity.
- As a city centre location with strong transport connections, the neighbourhood should be particularly attractive to small/medium sized creative industry businesses and start-ups, building on the sector's long-established success in Knott Mill. The masterplan set out a vision to further grow this sector within the area.

The report described other key elements of the draft Masterplan including a proposal to create a new "pocket park" at the junction of Commercial Street and Constance Street, surrounded by independent cafés.

The draft masterplan's economic analysis identified the capacity for Knott Mill to accommodate up to 21,400m² of new commercial floor space, including elements of retail and leisure. New commercial development could potentially generate up to 750 new jobs. The residential developments could result in around 150 new homes.

We agreed that Knott Mill is an intrinsic part of the city centre. Given its established business base and the existence of a number of development-ready sites, this distinctive area had the potential to play a significant part in meeting current and future demand for commercial space and new homes in the city centre. This

development could help to support the population and economic growth of the city. We therefore endorsed the draft Masterplan as the basis of public consultation.

Decisions

- 1. To approve in principle the draft Knott Mill Masterplan.
- 2. To request the Chief Executive undertake a public consultation exercise on the masterplan with local stakeholders and that a further report be brought forward, following the public consultation exercise, setting out comments received.

Exe/19/50 Proposed City of Manchester (Ben Street) Compulsory Purchase Order 2019

(Councillor Richards declared a personal interest in this item as a member of the Board of One Manchester)

The Strategic Director, Development submitted a report on proposals for the compulsory purchase of land within the Ben Street neighbourhood, being two void terraced properties and the sites of 2 former terraced properties under the provisions of section 17 of the Housing Act 1985 for the purpose of providing housing accommodation ("the Order Lands").

The report explained that in 2015 a Regeneration Strategy was adopted for the area as part of meeting the increasing demand for housing in the city and attempt to address the long term sustainability of the area. That Strategy sought to raise the quality and range of housing offer through new build, refurbishment of vacant stock environmental improvements to existing stock covering facelifts and streetscape enhancements. The Council had allocated £15.61m to enable the investment to proceed. The investment plans would also be underpinned by improving the neighbourhood management of the area, working in partnership with local residents, a bona fide registered housing provider and private landlords.

Since 2015 many individually the elements of the Strategy had proceeded and had provided short term improvements to the neighbourhood. The details of those were set out in the report. However, to be sure that the Ben Street area could become a thriving and sustainable neighbourhood it was now felt that for the future they needed to be implemented collectively.

Given the history of the area, it was not considered likely that the owners of the Order Lands would come forward to negotiate the acquisition by the Council of their interest, or provide an undertaking to refurbish and return their void properties back to occupation. Therefore, compulsory purchase appeared to be the most appropriate way to bring the Order Lands back into beneficial use. It was considered that, following acquisition of the Order Lands and implementation of the works, there would be both a qualitative and a quantitative gain in housing provision. Appended to the report was a "Statement of Reasons" that would form part of the legal justification for why it was necessary to use Compulsory Purchase in this instance. The report explained that the Statement had been prepared in accordance with the legal and Government guidance.

Having considered the report and the Statement of Reasons we agreed that the use of Compulsory Purchase was appropriate and authorised the making of an Order.

Decisions

- 1. To authorise the making of the City of Manchester (Ben Street) Compulsory Purchase Order 2019 ("the Order") under Section 17of the Housing Act 1985, and the Acquisition of Land Act 1981 to acquire the Order Lands for housing purposes for the reasons set out in the Statement of Reasons appended to the report.
- 2. To authorise the City Solicitor to seal the Order and to take all necessary steps, including the publication and service of all statutory notices and presentation of the Council's case at public inquiry, to secure confirmation of the Compulsory Purchase Order by the Secretary of State for Communities and Local Government and the vesting of the land in the City Council.
- 3. To authorise the Strategic Director Development (in the event that the Secretary of State notifies the Council that it has been given the power to confirm the Order) to confirm the Order, if the Secretary of State is satisfied that it is appropriate to do so.
- 4. To authorise the Head of Development to approve agreements with landowners setting out the terms of withdrawals of objections to the Order including where appropriate the exclusion of land from the Order.
- 5. To authorise the Strategic Director Development and the City Solicitor to make deletions from, and/or minor amendments, and modifications to the proposed Order and Order Lands plan or to agree to refrain from vesting any land included within the Order should this be in their opinion appropriate.
- 6. To authorise the Head of Development to negotiate terms for the acquisition by agreement of any outstanding interests in the land within the Order prior to its confirmation.
- 7. To authorise the Strategic Director (Neighbourhoods) to take all necessary steps to secure the closure of all relevant highways, streets and alleyways which are required for development to proceed, if requested by the Director of Housing.
- 8. To agree that the resources of the City Council are sufficient to carry out the duties resulting from the making of the Order as outlined in this report.

Exe/19/51 Proposed City of Manchester (20 Ilk Street and 22 Alpine Street, Clayton) Compulsory Purchase Order 2019

(Councillor Richards declared a personal interest in this item as a member of the Board of One Manchester)

The Strategic Director, Development submitted a report on proposals for the compulsory purchase of the sites of two former dwellings houses within the Ilk and Alpine street within the Clayton under the provisions of Section 17(1) (b) Housing Act 1985 to facilitate the provision of housing accommodation.

These Order Lands were related to the same overall Regeneration Strategy for the Ben Street area as referenced above in minute Exe/19/50. The Strategy was adopted by the Executive in March 2015 (Minute Exe/15/045). In this case, given that the owners of the Order Lands could not be traced it was not considered likely that the owners of the two subject plots would come forward to negotiate the sale of the Order Lands. Therefore, compulsory purchase appeared to be the most appropriate way to bring the land back into beneficial use and ensure that the objectives of the regeneration of the wider Ben Street scheme could be achieved. That will, in turn, achieve both a qualitative and quantitative gain in housing provision as judged against the housing provision currently existing in the neighbourhood.

Once acquired, these sites would then be disposed of to "One Manchester" to facilitate the development of new housing.

Appended to the report was a "Statement of Reasons" that would form part of the legal justification for why it was necessary to use Compulsory Purchase in this instance. The report explained that the Statement had been prepared in accordance with the legal and Government guidance.

Having considered the report and the Statement of Reasons we agreed that the use of Compulsory Purchase was appropriate and authorised the making of an Order.

Decisions

- To authorise the making of the City of Manchester (20 Ilk Street and 22 Alpine Street) Compulsory Purchase Order 2019 ("the Order") under Section 17(1) (b) of the Housing Act 1985, and the Acquisition of Land Act 1981 to acquire the Order Lands for housing purposes for the reasons set out in the Statement of Reasons appended to the report.
- 2. To note the contents of the attached Statement of Reasons appended to the report.
- 3. To authorise the City Solicitor to seal the Order and to take all necessary steps, including the publication and service of all statutory notices and presentation of the Council's case at public inquiry, to secure confirmation of the Order by the Secretary of State for Housing, Communities and Local Government and the vesting of the land in the City Council.

- 4. To authorise the Strategic Director Development (in the event that the Secretary of State notifies the Council that it has been given the power to confirm the Order) to confirm the Order, if the Secretary of State is satisfied that it is appropriate to do so.
- 5. To authorise the Head of Development to approve agreements with landowners setting out the terms of withdrawals of objections to the Order including where appropriate the exclusion of land from the Order.
- 6. To authorise the Strategic Director Development and the City Solicitor to make deletions from, and/or minor amendments, and modifications to the proposed Order and Order Plan or to agree to refrain from vesting any land included within the Order should this be in their opinion appropriate.
- 7. To authorise the Head of Development to negotiate terms for the acquisition by agreement of any outstanding interests in the land within the order prior to its confirmation.
- 8. To authorise the Strategic Director of Neighbourhoods to take all necessary steps to secure the closure of all relevant highways streets and alleyways which are required for the development to proceed, if requested by the Director of Housing.
- 9. To agree that the resources of the City Council are sufficient to carry out the duties resulting from the making of the City of Manchester (Ilk and Alpine Street, Clayton) Compulsory Purchase Order 2018.
- 10. To agree that compensation for owners and other interests will be paid in accordance with the law on compulsory purchase.

Exe/19/52 Northern Gateway Strategic Acquisition

(Councillor Richards declared a personal interest in this item as a member of the Board of the Joint Venture Company)

In March 2017 we had authorised the City Solicitor, City Treasurer and Strategic Director (Development) to enter into an agreement with the Council's preferred investment partner for the regeneration of the Northern Gateway lands, Far East Consortium International Limited (FEC). We had also delegated authority to the Chief Executive to dispose of the Council's interest in land at the Northern Gateway Site (Minute Exe/17/064).

The Council had entered into the Joint Venture (JV) with the Far East Consortium (FEC) in April 2017 for the comprehensive redevelopment of the Northern Gateway for housing and ancillary development. As part of the delivery arrangements, the Council and FEC established a JV company, Northern Gateway Operations Limited (OpCo), to have strategic input into and oversight of the development of the Northern Gateway.

In February 2019 we approved the Strategic Regeneration Framework for the Northern Gateway, the 155 hectare land area made up of the adjacent neighbourhoods of New Cross, the Lower Irk Valley and Collyhurst. This Framework was to support the opportunity to deliver up to 15,000 new homes over a 15-20 year period (Minute Exe/19/25).

A report now submitted by the Strategic Director, Development summarised the context and benefits associated with the provision of a commercial loan facility to Far East Consortium International Limited (FEC) to support strategic land acquisition as part of the Northern Gateway programme.

The report explained that there were some areas within the Northern Gateway area where the JV partners would be seeking to make strategic land acquisitions to facilitate comprehensive development activity. FEC have already acquired two sites within the area since formation of the JV and Heads of Terms have been agreed for a third large site. Given the potential upfront costs associated with acquiring sites for future development, the parties have explored opportunities for a co-investment arrangement. It was therefore proposed that co-investment in land assembly be in the form of a commercial loan set at a rate of interest acceptable to both parties and which would be State Aid compliant.

The report explained that the co-investment in land assembly via a fully recoverable commercial loan would provide significant benefits. We examined those and compared them to the alternative of the Council acquiring the lands for itself. On balance it was agreed that the loan facility approach would provide greater benefits and fewer risks. The loan would be expected to be provided on a maximum loan-to-value rate of 50% with the Council having first charge on the land in order to protect its position and with a parent company guarantee provided by FEC. The loan would be funded through the £25m allocated to Northern Gateway activity as part of the 2017-2022 Capital Strategy. The loan approach had the potential to facilitate delivery of the same, if not greater, quantity of new homes at considerably lower risk than if the Council were to acquire the land directly.

We noted and accepted the views that the Resources and Governance Scrutiny Committee had expressed on this report at a recent meeting (Minute RGSC/19/26).

Decision

To note the report and the proposed approach to facilitating strategic land acquisitions within the Northern Gateway SRF area and the proposal to provide a term loan Facility to Far East Consortium as set out in another report (Minute Exe/19/57 below).

Exe/19/53 Decision Agreed by GMCA

Decision

To receive and note the Decision Notices for the meetings of the GMCA on 1 March 2019 and 31 May 2019.

Exe/19/54 Exclusion of the Public

Decision

To exclude the public during consideration of the following items which involved consideration of exempt information relating to the financial or business affairs of particular persons, and on the terms to be proposed by the Council in negotiations for the acquisition or disposal of property, and public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Exe/19/55 Proposed City of Manchester (Ben Street) Compulsory Purchase Order 2019 (PART B)

(Councillor Richards declared a personal interest in this item as a member of the Board of One Manchester)

The report considered set out the financial implication for the Council of the making of the proposed City of Manchester (Ben Street, Clayton) Compulsory Purchase Order 2019 described in the earlier report (Minute Exe/19/50 above). Those included the likely cost of acquiring the site as well as the costs arising from the making of the Order and a possible public inquiry should there be objections.

Decisions

- 1. To agreed that that the resources of the City Council are sufficient to carry out the duties resulting from making the of the City of Manchester (Ben Street, Clayton) Compulsory Purchase Order 2019, as contained in the report considered under Minute Exe/19/50 above.
- 2. Should the CPO be confirmed, to authorise the Head of Development to enter into a lease in respect of the two subject properties within the Order lands with One Manchester on similar terms as the that for the original 62 void properties.

Exe/19/56 Proposed City of Manchester (20 Ilk Street and 22 Alpine Street, Clayton) Compulsory Purchase Order 2019 (PART B)

(Councillor Richards declared a personal interest in this item as a member of the Board of One Manchester)

The report considered set out the financial implication for the Council of the making of the proposed City of Manchester (20 Ilk Street and 22 Alpine Street, Clayton) Compulsory Purchase Order 2019 described in the earlier report (Minute Exe/19/51 above). Those included the likely cost of acquiring the site as well as the costs arising from the making of the Order and a possible public inquiry should there be objections.

The report also proposed the terms of the subsequent disposal of the sites to One Manchester as part of the overall financing of a scheme that would result in the development of 66 new homes in the area. Those terms were approved.

Decisions

- 1. To approve the disposal of land at an undervalue to One Manchester as shown in the report and the plan appended to the report.
- 2. To authorise the Head of Development and the Deputy Chief Executive/City Treasurer to finalise the terms of the transaction and for the City Solicitor to execute the necessary documentation.

Exe/19/57 Northern Gateway Strategic Acquisition (PART B)

(Councillor Richards declared a personal interest in this item as a member of the Board of the Joint Venture Company)

The report submitted set out the draft Heads of Terms proposed for a commercial loan between the Council and the Northern Gateway Development Manager (Far East Consortium (FEC)) to support strategic land acquisitions in the Northern Gateway SRF area as part of the Joint Venture programme.

We noted and accepted the views that the Resources and Governance Scrutiny Committee had expressed on this report at a recent meeting (Minute RGSC/19/36).

Decisions

- 1. To note the proposed contractual and commercial arrangements between the Council and the Far East Consortium (FEC), the Northern Gateway Development Manager, as set out in the draft Heads of Terms, in respect of a commercial loan of up to £11million to support strategic land acquisitions in the Northern Gateway SRF area as part of the Joint Venture programme.
- 2. To approve the proposed loan of up to £11 million to FEC, as set out in the draft Heads of Terms included within the report.
- 3. To authorise the City Solicitor, Deputy Chief Executive and City Treasurer and Strategic Director – Development, in consultation with the Executive Member for Finance and Human Resources to conclude the details of the contractual and commercial negotiations in respect of the proposed loan and associated ancillary arrangements as set out in the report.
- 4. To authorise the City Solicitor to enter into and complete all documents or agreements necessary to give effect to the proposed loan and associated ancillary arrangements as set out in the report.
- 5. To recommend that the Council approve the funding of the loan to the Far East Consortium of up to £11 million from the capital programme budget.

Resources and Governance Scrutiny Committee

Minutes of the meeting held on Tuesday, 18 June 2019

Present:

Councillor Russell (Chair) – in the Chair Councillors Andrews, Clay, Davies, Lanchbury, Moore, O'Neil, B Priest, A Simcock, Stanton and Wheeler

Also present:

Councillor Leese, Leader Councillor Ollerhead, Executive Member for Finance and Human Resources Councillor Stogia, Executive Member for Environment, Planning and Transport

Apologies: Councillor Ahmed Ali and Battle

RGSC/19/23 Minutes

Decision

To approve the minutes of the meeting held on the 7 March 2019 as a correct record.

RGSC/19/24 Minutes of the HR Sub Group

Decision

To note the minutes of the meeting held on the 21 February 2019 as a correct record.

RGSC/19/25 Minutes of the Ethical Procurement Sub Group

Decision

To note the minutes of the meeting held on the 21 February 2019 as a correct record.

RGSC/19/26 Strategic Acquisition in the Northern Gateway (Part A)

The Committee considered a report of the Strategic Director (Development), which summarised the context and benefits associated with the provision of a commercial loan facility to Far East Consortium International Limited (FEC) to support strategic land acquisition as part of the Northern Gateway programme.

The main points and themes within the report included:-

- The Council had entered into a Joint Venture (JV) with FEC in April 2017 for the comprehensive redevelopment of the Northern Gateway for housing and ancillary development;
- The Executive had previously y approved the Strategic Regeneration Framework for the Northern Gateway, which outlined the opportunity to deliver up to 15,000 new homes over a 15 - 20 year period;

- The JV had been preparing an infrastructure strategy with a specific emphasis on unlocking development sites over an initial five year period;
- There were some areas within the Northern Gateway area, most notably within the Phase 1 development area, where the JV partners would be seeking to make strategic land acquisitions to facilitate comprehensive development activity;
- Given the potential upfront costs associated with acquiring sites for future development, the parties had explored opportunities for a co-investment arrangement;
- The benefits that could be derived from co-investment in land assembly via a fully recoverable commercial loan (set at a rate of interest acceptable to both parties);
- The loan would be expected to be provided on a maximum loan-to-value rate of 50% with the Council having first charge on the land in order to protect its position and with a parent company guarantee provided by FEC; and
- The loan approach had the potential to facilitate delivery of the same, if not a greater quantity of new homes, at considerably lower risk, than if the Council were to acquire the land directly

The report was also to be considered by the Executive at its meeting on 26 June 2019.

Some of the key points that arose from the Committees discussions were: -

- Why was the Council proposing to lend money to FEC in order to purchase the land as opposed to the Council purchasing the land itself and using the it as a form of revenue stream until such a time that it was subject to a planning application/development;
- What steps had been or would be taken to ensure the Council still had some control over the use of the land;
- What additional capital outlay activities would FEC be delivering as a result of this co-investment proposal; and
- Would it not be more pertinent to await for the completion of the Strategic Business Plan before the decision to provide a loan to FEC was taken.

The Leader advised that as part of the partnership arrangement between the Council and FEC, both bodies were required to be co-investors within the Northern Gateway. If the Council were to buy the land, there would still be a requirement for land assembly and land reclamation in order to deliver the proposed development. By entering into a loan agreement with FEC, the Council was ensuring it would be able to deliver the same, if not more, new housing at a considerably lower risk than if it was to purchase the land itself.

The Committee was advised that FEC were already committed to putting a larger investment into the site when compared to the Council's investment. The major control that the Council would have in ensuring the appropriate use of the land was that the Strategic Business Plan, would need Council approval before it could be implemented.

In terms of additional capital outlay activities would FEC be delivering as a result of this co-investment proposal, the Strategic Director (Development) referred to investment that FEC had already made in acquiring land for development across the city centre.

Decision

The Committee:-

- (1) notes the proposed approach to facilitating strategic land acquisitions within the Northern Gateway SRF area; and
- (2) notes the proposals to provide a term loan facility to Far East Consortium as set out at minute RGSC/19/36.

RGSC/19/27 Call In: Extension to the Joint Venture Agreement with NCP for the Management and Maintenance of NCP and MCC car parks

The Committee considered a call in of the decision taken by the Chief Executive, relating to the decision to enter into an agreement with NCP to extend the existing Joint Venture (JV) arrangements with the company, which was due to end in June 2019, for an 18 month period (with the ability to further extend the agreement for a further six months on a rolling basis if necessary) for the management and maintenance of those car parks listed in the JV, pending completion of the review of the future strategy for surface and multi-storey car parks.

The Call In had been proposed by Councillor Wheeler and supported by Councillors Douglas, Jeavons, Johns and Lyons. Councillor Wheeler outlined to the Committee the reasons as to why he had called the decision in and the concerns he had, which centred around:-

- a lack of information being received in a timely manner in relation to the revenue raise by the JV and its governance structure;
- the security of the sites given specific issues of criminality reported;
- why the agreement had not been renegotiated sooner given it was a twenty year agreement; and
- as the JV covered sites of particular strategic and local interest for city centre councillors, it was not appropriate to tie these sites up for a further 18-24 months at a time of rapid change for the city without proper analysis.

The Leader responded to the concerns raised by Councillor Wheeler. In doing so he advised that the financial information that had previously been requested had not been provided as this was not available at the time the original request had been made (January 2019). He expressed disappointment that there had been little attempt to contact Executive Members for any information in connection to the decision but also acknowledged that in retrospect, it would have been appropriate for City Centre Ward Councillors to have been made aware of the intended decision in advance of it being taken. He and the Executive Members for Highways, Planning and Transport advised that the decision had not been taken sooner in order to allow for a strategic review of the parking offer for the city centre. The Leader also advised

that if this decision was not made within the next eight days, the existing contract would expire, which was a situation that the Council could not afford to let happen.

An assurance was sought that at the appropriate point in the future when the contract would be subject to re-tender, there would be a focus on increasing the profitability of these sites, to which the Leader agreed. The Leader also said that the City Centre Councillors would be given more information as the process developed and Councillor Wheeler said that he looked forward to a productive working relationship going forward.

After all questions were asked, the Chair invited Councillor Wheeler and the Leader to add anything further to their presentations. No further information was added from either party.

Decision

The Committee agreed not to refer back the original decision taken by the Chief Executive.

RGSC/19/28 Review of the Council's Capital Outturn position 2018/19 and Revised Capital Programme for 2019/20

The Committee considered a report of the City Treasurer (Deputy Chief Executive), which informed Members of the outturn of capital expenditure and financing for 2018/19, the major variances between the 2018/19 outturn and the previous Capital Programme monitoring report submitted in February 2019 and the commitments to be carried over into the five-year Capital Programme 2019/20 to 2023/24.

The Deputy City Treasurer referred to the main points and themes within the report, which included:-

- The final spend position for the Manchester City Council Capital Programme in 2018/19 was £361.6m compared to a revised budget of £400.0m;
- The outturn for the 2018/19 Programme on behalf of Greater Manchester was £91.2m compared to a revised budget of £95.8m;
- There was a capital programme variance of -£43.0m between the budget and the outturn position.
- The variations by service area;
- The funding arrangements for the 2018/19 Capital Programme;
- The proposed capital programme budget re-phasing to reflect the planned delivery of projects in 2019/20 to 2023/24 and the cumulative impact of these adjustments; and
- Risks to future forecasts.

The report was also to be considered by the Executive at its meeting on 26 June 2019.

Some of the key points that arose from the Committees discussions were:-

- Confirmation was sought that that cycleways, including the Manchester to Chorlton cycleway were being scrutinised appropriately;
- Clarification was sought as to whether variances in the Capital Programme were being measured against the original agreed budget or the revised budget position; and
- It was suggested that the variance in spend within the Parks programme should scrutinised alongside the Parks Strategy by the Community and Equalities Scrutiny Committee, especially given that Parks now appeared to anticipate that it would not be likely to be able to successfully apply for £8m of grant funding that had previously formed part of the capital strategy, as the application criteria have changed in the intervening period.

The Executive Member for Highways, Planning and Transport assured the Committee that the Council's Neighbourhoods and Environment Scrutiny Committee had previously scrutinised cycleways, including the Manchester to Chorlton cycleway and would continue to do so as part of its work programme for the current municipal year.

The Deputy City Treasurer advised that the variances in the Capital programme were measured against the revised budget position. The Executive Member for Finance and Human Resources advised that for future reports, the variance would be measured against both the original budget position and revised budget position for greater transparency. The City Treasurer reminded the Committee that unlike the revenue budget, the capital budget process was designed to be more fluid in order for greater flexibility and the need for appropriate adjustments.

Decision

The Committee:-

- (1) Notes the report and recommendations asked of the Executive;
- (2) Recommends that all future reports to the Committee containing information on spend against budget of any kind, shows the variance against both the original and revised budget;
- (3) Recommends to Executive that in its future reports, it requests that variance figures are measured against agreed original budgets as well as the revised budget position for greater transparency;
- (4) Recommends to Communities and Equalities Scrutiny Committee that as part of its scrutiny of the Council's Parks Strategy, it also looks at the variance in spend within the Parks programme and the loss of the potential grant income that was anticipated.

RGSC/19/29 Update on Capital Projects

The Committee considered a report, which provided an update on the progress of four capital projects against the agreed costs, specifically The Factory, Manchester College, Central Retail Park and Life Sciences Development.

Officers referred to the main points and themes with the report which included:-

- The original agreed budgets for the four major projects, including how and where the funding would be sourced from;
- Any increases that had been made to the original budgets and the reasons for these increases;
- The current status of each project including spend to date and forecasted spend for 2019/20;
- Details of any legal agreements that were now in place in connection to each project; and
- Details of work packages that had been awarded to date in line with the agreed programmes.

Some of the key points that arose from the Committees discussions were:-

- The Manchester College project had commenced sooner than anticipated and a consequence of this would be the closure of the College's campus in Ardwick, as such an clarification was sought as to what would happen to this site and associated buildings;
- An assurance was sought that control of the budget in relation to the Factory project was now in hand and it was not anticipated that there would be any further increases
- A request was made that any future consultation on Central Retail Park would be wide and inclusive; and
- Clarification was sought as to whether it was anticipated that the Council would be required to provide the £10m grant funding should BEIS not provide grant funding for industrial research and development.

The Strategic Director (Development) advised that he had met with the Director of Education to discuss the future of the College's Ardwick campus in order to ensure appropriate plans were in place and developed in consultation with ward councillors.

The Director of Capital Programmes gave an assurance that the Factory project was keeping within the agreed financial model. There had been delay with the commencement of the project, however there was mitigation plans in place in order to ensure completion within the agreed 132 week construction programme.

The Strategic Director (Development) commented that any plans in connection to Central Retail Park would require endorsement by the Executive before consultation.

The City Treasurer advised that the Council was not anticipating receiving any grant funding form the Government in relation to the Life Sciences Development and as a consequence would likely have to borrow the £10m to ensure the delivery of the project.

Decision

The Committee notes the report.

RGSC/19/30 Update on Highways Maintenance Capital projects

The Committee considered a report of the Director of Operations (Highways), which provided a progress update on capital projects within Highways Maintenance, against the agreed costs.

The Director of Operations (Highways) referred to the main points and themes within the report which included:-

- A £100m, 5 year highways capital investment programme is currently underway, which would primarily be spent on improving the condition of Manchester's roads, footways and drainage, as well as supporting the maintenance of the bridge network;
- The budget for the highway maintenance element of the investment was £80m although there had been some additional grants that have increased the available spend to £80.5m;
- The spend to the end of March 2019 was £28.229m leaving approximately £52.3m available to spend;
- The reasons for the difference between budget and spend in year for years 1 and 2;
- Details of the various maintenance schemes undertaken in years 1 and 2;
- Year 3 (2019/20) programmes had all been agreed and work had commenced. The proposed year 4 and 5 resurfacing programmes had been drafted and would be shared with Members. These proposals would be subject to reassessment at the end of the year, looking at new condition data, available budgets and liaison with other work programmes, with some schemes potentially added or removed dependent on assessed priorities; and
- The quality of the work had been good with a failure rate for microasphalt as low as 0.17% which was better than the industry standards. For those areas that had failed, contractors had made good any defects at no additional cost to the Council.

Some of the key points that arose from the Committees discussions were:-

- Was the budget spend figures detailed in the report based against the original agreed budget position or a revised budget position;
- Was the Council getting value for money from its highways maintenance investment programme;
- What steps were taken to ensure work undertaken by contractors was of the required standard and what actions could the Council take if a contractors work fell below the required standard;
- As the original £100m investment was an "invest to save" initiative, had any calculations been undertaken to identify the savings the programme was achieving or would achieve; and
- What action was being done to address the problems that had been experienced with the former contractor of the Regent Road improvement works to ensure similar didn't happen elsewhere.

The Director of Operations (Highways) advised that the budget spend figures were based against the revised budget position and noted that as per the Committees

earlier discussion, future reports would contain the agreed original budgets as well as the revised budget position for greater transparency. He also provided an explanation for the slippage of spend in previous years and assurance was given that this was now being brought back in line.

In terms of value for money, it was reported that the Council was now getting significant social value returns from its highways contracts and Officers will be testing value for money through the reprocurement of all frameworks for the final two years of the maintenance programme.

The Director of Operations (Highways) confirmed that the Council did inspect all works that were undertaken and this was done jointly with the contractor. Contractors received 95% of the cost of the works undertaken upon completion and the remaining 5% was only paid at the end of a two year maintenance inspection period, subject to no deterioration in the works that had been carried out. He also reported that his staff were aware of the defect levels provided by different contractors. He was unable to give the Committee an assurance as to precisely how this was fed into the retendering process but asserted that it was. It was noted however that the main incentive for contractors to deliver high quality works, was the ability for them to be able to re-tender for future works, as opposed to the 5% retention payment.

In relation to "invest to save" calculations, it was reported that it would be I years 4 and 5 of the programme were the benefits of the investment into highways maintenance would come to fruition and that this would be reported to the Neighbourhood and Environment Scrutiny Committee.

The City Treasurer informed the Committee that the issue with the former contractor for the regent Road improvement works would be being considered at a future meeting of either the Council's Audit Committee or Neighbourhood and Environment Scrutiny Committee

Decision

The Committee:-

- (1) Notes the report;
- Requests that the Director of Operations provides the Committee with information as to whether the seven contractors have Trade Union recognition; and
- (3) Requests that Committee Members are informed when a report on the former contractor for the regent Road improvement works is taken to either the Audit or Neighbourhood and Environment Scrutiny Committee

RGSC/19/31 Living Wage Accreditation

The Committee considered a report of the City Treasurer (Deputy Chief Executive), which summarised the recent work that has been completed to prepare the Council for potential Living Wage accreditation and set out the implications of accreditation in

relation to workforce and budgets, procurement and commissioning and communications.

The Committee sought clarification on the timescale in applying for accreditation with Living Wage Foundation and receiving accreditation. The Deputy City Treasurer advised that subject to Council support, an application would be submitted after the 10 July 2019 and once submitted an indicative result would be expected within approximately 10 days.

The report was also to be considered by the Executive at its meeting on 26 June 2019.

Decision

The Committee unanimously endorse the proposal for the Council to apply for accreditation as a living wage employer with the Living Wage Foundation and thanks all of those involved for their work on this project.

RGSC/19/32 Re-establishment of the Human Resources Sub Group

The Committee considered a report of the Governance and Scrutiny Support Unit that provided Members with the current terms of reference and work programme of the Human Resources Sub Group. The Committee was invited to re-establish the group and agree the membership, terms of reference and work programme.

Decision

The Committee:-

- (1) agrees the Terms of Reference of the Sub Group;
- (2) notes the work programme for its first meeting on 31 July 2019;
- (3) agrees that the membership of the Sub Group for 2019/20 be Councillors Andrews, Clay, Rowles, Russell and Stanton (subject to any Member who is not a member of the Resources and Governance Scrutiny Committee confirming that they wish to remain a member of the Sub Group); and
- (4) agrees that Councillor Russell is appointed as Chair of the Subgroup.

RGSC/19/33 Re-establishment of the Ethical Procurement and Contract Management Sub Group

The Committee considered a report of the Governance and Scrutiny Support Unit that provided Members with the current terms of reference and work programme of the Ethical Procurement and Contract Management Sub Group. The Committee was invited to re-establish the group and agree the membership, terms of reference and work programme.

Decision

The Committee:-

- (1) agrees the Terms of Reference of the Sub Group;
- (2) notes the Sub Group's work programme for its first meeting on 31 July 2019;
- agrees that the membership of the Sub Group for 2019/20 be Councillors Ahmed Ali, Clay, Lanchbury, Reid, Russell, Shilton-Godwin, Watson and Wheeler (subject to any Member who is not a member of the Resources and Governance Scrutiny Committee confirming that they wish to remain a member of the Sub Group);
- (4) agrees that Councillor Russell is appointed as Chair of the Subgroup; and
- (5) agrees that the other Scrutiny Chairs are no longer formal appointed to the Sub Group but have standing invites for future meetings.

RGSC/19/34 Overview Report

The report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

Decision

The Committee notes the report and approves the work programme.

RGSC/19/35 Exclusion of Press and Public

A motion was moved and seconded that the public be excluded during consideration of the next items of business.

Decision

To exclude the public during consideration of the following items which involved consideration of exempt information relating to the financial or business affairs of particular persons and public interest in maintaining the exemption outweighs the public interest in disclosing the information

RGSC/19/36 Strategic Acquisition in the Northern Gateway (Part B)

The Committee considered a report of the Strategic Director (Development), which set out the draft Heads of Terms for a commercial loan between the Council and the Far East Consortium (FEC) to support strategic land acquisitions in the Northern Gateway SRF area as part of the Joint Venture programme.

The Strategic Director (Development) referred to the main points and themes within the report and answered questions from the Committee.

The report was also to be considered by the Executive at its meeting on 26 June 2019.

Decision

The Committee:-

(1) Notes the following recommendations to the Executive as set out in the report, but in doing so, requests that the Executive first gives due consideration to purchasing the land itself as opposed to entering into a fully recoverable commercial loan arrangement with FEC:-

That the Executive:-

- (1) Notes the proposed contractual and commercial arrangements between the Council and the Far East Consortium (FEC), which are set out in the draft Heads of Terms in respect of a commercial loan to support strategic land acquisitions in the Northern Gateway SRF area as part of the Joint Venture programme;
- (2) Approves the proposed loan to FEC, the details of which are set out in the draft Heads of Terms;
- (3) Authorise the City Solicitor, Deputy Chief Executive and City Treasurer and Strategic Director – Development, in consultation with the Executive Member for Finance and Human Resources to conclude the details of the contractual and commercial negotiations in respect of the proposed loan and associated ancillary arrangements as set out in this report;
- (4) Authorise the City Solicitor to enter into and complete all documents or agreements necessary to give effect to the proposed loan and associated ancillary arrangements the details of which are set out in this report; and
- (5) Recommends that the Council approve the funding of the loan from the capital programme budget.

Item 8

Health Scrutiny Committee

Minutes of the meeting held on 18 June 2019

Present:

Councillor Farrell – in the Chair Councillors Curley, Holt, Mary Monaghan, Newman, Riasat, Watson and Wills

Councillor Craig, Executive Member for Adults, Health and Wellbeing Nick Gomm, Director of Corporate Affairs, Manchester Health and Care Commissioning (MHCC) Michelle Irvine, Director of Performance and Quality Improvement, MHCC and Trafford Clinical Commissioning Group (CCG)

HSC/19/16 Urgent Business

A Member requested that a briefing note be circulated to the Committee that provided an update on the response to the recent reports in the media that six people had been diagnosed with a serious Listeria infection between April 25 and May 15 that had resulted in the death of two people at Manchester Royal Infirmary.

Decision

To request that a briefing note from the Director of Population Health and Wellbeing be circulated to Members that provides an update on the response to the recent Listeria outbreak.

HSC/19/17 Minutes

Decision

To approve the minutes of the meeting held on 5 March 2019 as a correct record.

HSC/19/18 Delivering the Our Manchester Strategy

The Committee considered the report of the Executive Member for Adults, Health and Well Being, which provided an overview of work undertaken and progress towards the delivery of the Council's priorities, as set out in the Our Manchester strategy, for those areas within her portfolio.

Members welcomed the report and commented that it was presented in a coherent manner and demonstrated that the Executive Member had a good command of her portfolio. The Member stated that this gave the Committee great confidence.

A Member noted that she welcomed the introduction of a city wide smoking cessation service that would go live in October of this year and would welcome further information on this service.

A Member commented that it was important that the support offered to people with Autism or other Learning Disabilities was available to those individuals who had been engaged with the judicial system to ensure that the correct levels of support were offered. The Executive Member for Adults, Health and Well Being acknowledgement this comment.

The Executive Member for Adults, Health and Well Being stated that the Autism Friendly Strategy had been launched across Greater Manchester and that it had been co designed to examine a wide variety of areas such as access to services; community support; health and care support, employment and transition. She described that the Manchester Autism Board had been developed to look at the specifics of this in a Manchester context and the work of this Board would inform future commissioning. She informed the Committee that a Joint Strategic Needs Assessment was being undertaken and the findings of this would be shared with the Committee at an appropriate time.

A Member commented that when the report on Autism and Learning Disability was scheduled for consideration by the Committee, Learning Disabled citizens, family and carers should be invited to the meeting to partake and inform the discussions. The Committee endorsed this recommendation.

In response to comments regarding Neighbourhood Teams and Neighbourhood working the Executive Member for Adults, Health and Well Being described that challenges had been experienced due to the different, and often changing 'foot print' that each partner had, and the challenge this presented to bringing services together. However, whilst this and other challenges around IT systems, data sharing and recruitment had resulted in a delay to the implementation of Neighbourhood Teams the commitment remained amongst all partners to work together to reduce health service variation and improve outcomes for the residents of Manchester, noting the positive impact that was being realised in North Manchester where this model had been introduced.

Members commented that feedback and lessons learnt from North Manchester experience should be shared across all teams to support them as they developed.

The Executive Member for Adults, Health and Well Being stated that the ambition to connect services across Health and Social Care needed to be a broader, system wide approach and commented that this agenda needed to be included and considered across all directorates when panning services.

In regard to staffing within Neighbourhood Teams and the need for local knowledge the Executive Member for Adults, Health and Well Being said that wherever possible staff had been recruited who had an experience and/or knowledge of the local community and neighbourhood in which they would be working.

The Executive Member for Adults, Health and Well Being further acknowledged a comment regarding the commitment to be a Carbon Free City and the need to ensure this was a key priority, stating that there was a strand of work to address this that included sustainable travel commitments for example.

In response to comments from Members regarding the services that would be provided in respective Neighbourhood Teams, the Executive Member for Adults, Health and Well Being said that the Health Plans for each ward were to be shared with Members in July and this would contain a directory of services and contact details. She further described that work was ongoing to produce infographics to explain services and how they related to each other within the new teams.

The Committee further welcomed the inclusion of Social Value in the Commissioning arrangements that were described within the report.

A Member requested that an update on the Mayor of Greater Manchester commitment given in 2018 to be part of the Fast-Track Cities Network to end all new transmissions of HIV within a generation. The Executive Member for Adults, Health and Well Being stated that the Committee may wish to consider a report on this at an appropriate time and that colleagues from Greater Manchester be invited to the meeting.

Decisions

The Committee

1. Notes the report.

2. Recommends that when the report on Autism and Learning Disability is scheduled for consideration by the Committee, Learning Disabled citizens, family and carers should be invited to the meeting to partake and inform the discussions.

3. That a report be included on the Committee's work programme for consideration at an appropriate time that provides an update on the work to be part of the Fast-Track Cities Network to end all new transmissions of HIV within a generation.

HSC/19/19 Adult Social Care Improvement Programme

The Committee considered the report of the Executive Director Adult Social Services that provided an overview of the Adult Social Care Improvement Programme, including progress to date and upcoming priorities.

The Executive Director Adult Social Services referred to the main points of the report which were: -

- Providing a background and context for the design of the Adult Social Care Improvement Programme, noting that the plan set out the complex, ambitious set of reforms that were needed to integrate services for residents;
- Detailed information on the various workstreams developed in response to the outcomes of diagnostic work;
- Information on the Governance and monitoring arrangements;
- Resourcing and budget arrangements; and
- Progress to date and upcoming priorities.

A Member requested that the information that was provided to the Performance Board that was referred to within the report was also shared with the Health Scrutiny Committee, commenting that this would enable the Committee to adequately scrutinise improvements and performance. The Executive Director Adult Social Services confirmed that this would be shared with the Committee and would include information on the agreed reporting metrics. The Executive Member for Adults, Health and Well Being commented that she would welcome the continued challenge from the Committee regarding this important area of work.

A Member commented that whilst she acknowledged the reported roll out of the LiquidLogic system to support the strengths based approach to citizen's assessment and support planning, this should not replace face to face conversations, stating that these were very important. The Executive Director Adult Social Services acknowledged this comment and sated that examples of how this approach would be used would be provided to the Committee.

The Executive Director Adult Social Services further commented that the feedback from staff on the strengths based conversations / approach had been very positive and well received as a model, and work was currently underway to collate case studies and this would be shared with the Committee. She acknowledged that challenges had arisen around IT systems and data sharing, however this continued to be addressed.

The Executive Director Adult Social Services clarified that the recruitment of the 9 Social Worker Managers was in addition to the 3 that had already been appointed. In response to a Members' comments regarding a specific incident relating to falls in the home she said she would discuss the specific case with the Member outside of the meeting, commenting that reflective learning was important.

In response to reservations expressed by a Member regarding the use of assistive technology, especially for older residents, the Executive Member for Adults, Health and Well Being provided examples of how this could be used to support individuals and assist health professionals manage health conditions and manage risk in a non-intrusive manner. She stated that assistive technology was designed to assist health care and not replace health professionals. The Chair noted that a report on Assistive Technology and Adult Social Care was listed on the Committee's Work Programme.

The Executive Member for Adults, Health and Well Being responded to a comment from a Member by committing to providing information on how this area of work contributed to the Manchester Strategy outcome of a 'liveable and low carbon city'. She also informed the Committee that future funding arrangements for Adult Social Care would form part of the overall Council's budget considerations and decisions, noting that publication of the Governments Social Care Green Paper had been delayed again with no indication as to when this would be released.

A Member commented that she welcomed the upcoming priority listed for the development of more effective integrated hospital discharge services, noting that this was very important to assist people in their recovery and to help them maintain living in their own home. The Executive Director Adult Social Services acknowledged this comment stating that the Manchester Local Care Organisation would work in a

multidisciplinary team model to prevent people from being admitted to hospital in the first instance by coordinating care and services in an effective manner.

Decision

To note the report.

HSC/19/20 Stroke Services – Quality and Performance update

The Committee considered the report of the Director of Performance and Quality Improvement, MHCC and Trafford CCG that provided information on the new centralised model of stroke services that had been implemented across Greater Manchester in 2015. The paper outlined the positive impact this had for the people of Greater Manchester and focused on the city of Manchester provider units at Manchester Royal Infirmary, Wythenshawe Hospital and Trafford General Hospital.

The Director of Performance and Quality Improvement referred to the main points of the report which were: -

- Providing a background and context to the stroke services in Manchester;
- Information and data on National Stroke Quality Performance, noting that performance and quality of stroke services were measured nationally by the Sentinel Stroke National Audit Programme; and
- Data on current Stroke Unit Quality and Performance.

The Committee noted and welcomed the reported improvements in the services delivered to patients who experienced a stroke and acknowledged the comment made by the Director of Performance and Quality Improvement who stated that improvements had been achieved, in part by the delivery of the Single Hospital Service. The Chair commented that improvements would further be realised once North Manchester General Hospital, currently part of Pennine Acute Hospitals NHS Trust was transferred into Manchester University NHS Foundation Trust.

The Director of Performance and Quality Improvement informed the Committee that performance at North Manchester General Hospital continued to be monitored and reviewed, and Members welcomed the reported A rating for the Hyper Acute Stroke Unit in North Manchester.

The Director of Performance and Quality Improvement stated that challenges in performance could be attributed to winter pressures. She advised that whilst every attempt was made to protect stroke beds this was not always possible. The Chair described his experience of the difference in care received on a general ward compared to a specialist stroke ward within the same hospital.

A Member commented that to assess the performance and impact of the service it would be useful to have received comparative mortality figures. The Director of Performance and Quality Improvement stated that this would be circulated to the Committee.

In response to Members questions regarding the 48-hour window and appropriate care pathways following an initial stroke episode, the Director of Performance and Quality Improvement stated that this was based on clinical evidence.

Decisions

1. To note the report.

2. To recommend that the Director of Performance and Quality Improvement circulate to Members the comparative mortality figures relating to strokes.

HSC/19/21 Quality Accounts 2018/19

The Committee considered the report of the Governance and Scrutiny Support Unit that provided the responses to the draft Quality Accounts provided by the Manchester University NHS Foundation Trust and Greater Manchester Mental Health NHS Foundation Trust.

The draft Quality Accounts had been circulated to Members for comment and a response had been drafted by the Chair.

Decision

To note the responses that had been submitted to the respective Trusts.

HSC/19/22 Overview Report

A report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

In relation to the reported Care Quality Commission inspections, a Member asked if when inspecting GP practices, did they consulted the relevant Patient Participation Groups. The Director of Corporate Affairs, Manchester Health and Care Commissioning advised that he would make enquiries with the relevant Primary Care Commissioning Team to enquire which Practices had an established Patient Participation Group and a note would be provided to the Member.

A Member requested that the report scheduled for the July meeting, entitled 'Age Friendly Manchester and Health Services' included information specific to the Local Care Organisation and Manchester Health and Care Commissioning.

Decision

To note the report and approve the work programme subject to the amendments above.

Children and Young People Scrutiny Committee

Minutes of the meeting held on 19 June 2019

Present:

Councillor Stone – in the Chair Councillors Hewitson, T Judge, Kilpatrick, Lovecy, McHale, Madeleine Monaghan, Reeves, Reid, Sadler and Wilson

Co-opted Voting Members: Mrs J Miles, Representative of the Diocese of Salford Dr W Omara, Parent Governor Representative

Co-opted Non Voting Members: Mr L Duffy, Secondary Sector Teacher Representative

Councillor Bridges, Executive Member for Children and Schools

Apologies:

Councillor Sameem Ali Mr A Arogundade, Parent Governor Representative Mr R Lammas, Primary Sector Teacher Representative Ms Z Stepan, Parent Governor Representative

CYP/19/20 Minutes

Decisions

- 1. To approve as a correct record the minutes of the meeting held on 5 March 2019.
- 2. To receive the minutes of the Ofsted Subgroup meeting held on 12 March 2019.

CYP/19/21 Update on the Young Carers Strategy 2017 - 2019

The Committee received a report of the Director of Education which provided an overview of progress on work with Young Carers and proposed next steps in the refresh and implementation of the Young Carers Strategy.

Officers referred to the main points and themes within the report which included:

- A summary of the key findings from the Young Carers Group research;
- Progress made so far, including the recruitment of a Young Carers Coordinator, who was present at the meeting;
- Next steps; and
- The Young Carers Strategic Action Plan.

Some of the key points and themes that arose from the Committee's discussions were:

- That Members welcomed the Young Carers Strategic Action Plan;
- The challenges relating to transition stages in education, particularly the transition to further and higher education;
- How young carers were being identified by schools; and
- Mental Health First Aiders in schools and sixth forms and how they could be used to support young carers.

The Head of School Quality Assurance and Strategic SEND acknowledged that the transition to sixth form was challenging for young carers. She reported that, following the introduction of the General Data Protection Regulation (GDPR), schools had received conflicting messages about what information they could share with colleges and other education providers when pupils transitioned to the next stage of their education. The Director of Education informed Members that her service was working with the Council's Legal and Audit Services regarding this and reported that this work could include the creation of a standardised form which schools could use to pass on information at the transition stage while remaining compliant with the GDPR. The Young Carers Co-ordinator reported that a key part of her role would be to support young carers through the transition stages, including planning for university from the age of 14 and making sure that young people didn't have to keep repeating their stories at every stage.

The Head of School Quality Assurance and Strategic SEND commented that, although the Young Carers Strategy had been launched in 2017, its implementation and the identification of young carers had not been consistent across the city. She informed Members that there was a need to improve knowledge and understanding about and advocacy for young carers in schools and, therefore, the strategy was being refreshed to address this. She outlined how, when dealing with issues such absence and lateness, schools were now encouraged to explore the possibility that the pupil could be a young carer. She reported that part of the Young Carers Coordinator's role would be to ensure that schools were aware of and consistently responding to these identification triggers. She informed Members that she would look into the Mental Health First Aiders model and how this could support young carers and report back to the Committee on this via the Chair.

Decisions

- 1. To note that the Head of School Quality Assurance and Strategic SEND will look into the Mental Health First Aiders model and how this could support young carers and report back to the Committee on this via the Chair.
- 2. To request that an update on the work to promote consistent, legally-compliant information-sharing at transition stages be included in a future report on the Promoting Inclusion and Preventing Exclusion Strategy.

CYP/19/22 Manchester's Promoting Inclusion and Preventing Exclusion Strategy

The Committee received a report of the Director of Education which provided an overview of the progress with the development and planned implementation of a multi-agency Promoting Inclusion and Preventing Exclusion Strategy for

Manchester.

Officers referred to the main points and themes within the report which included:

- The context of this work, including data on permanent and fixed-term exclusions at Manchester primary and secondary schools in comparison to national figures;
- An overview of the strategy; and
- Next steps.

Some of the key points and themes that arose from the Committee's discussions were:

- To welcome the strategy;
- To request a breakdown of the reasons for exclusions;
- What was being done to address off-rolling;
- The importance of ensuring that school governors were trained on school exclusions and off-rolling;
- To request further information on the independent review of the use of fixedterm exclusions in the specialist provisions across the city for young people who experienced Social, Emotional and Mental Health Needs (SEMH), including the Secondary Pupil Referral Unit (PRU), and to ask for the number of fixed-term exclusions from the Secondary PRU which had taken place this year; and
- To note the positive examples in the case studies and ask how widespread this good practice was.

The Director of Education reported that, once the latest data on school exclusions was available, the reasons for exclusion could be provided to the Committee. The Head of School Quality Assurance and Strategic SEND informed Members that, following their questioning at a previous meeting of the number of exclusions classified as being for 'other reasons', officers were now going back to any schools which gave 'other' as a reason for an exclusion to obtain more precise information.

The Head of the Virtual School reported that off-rolling had been covered in the national Timpson Review of School Exclusions and was also addressed in this Strategy and she outlined conversations which were taking place with schools on this issue. The Director of Education informed Members that the issue of off-rolling had been incorporated into the new Ofsted Framework and that schools were likely to be judged as inadequate in the leadership and management category if they were found to be off-rolling children. She advised Members that Ofsted had made it clear that it was only acceptable for an agreement to be made to remove a pupil from the school roll when this was in the child's best interests, otherwise it would be classed as off-rolling. She reported that officers were using Chair of Governor briefings and other meetings to inform governors about the new Ofsted Framework and about the role of governors in identifying patterns and trends which suggested that off-rolling could be taking place in their school and challenging this.

The Head of School Quality Assurance and Strategic SEND reported that former Her Majesty's Inspectors (HMI) were supporting the review of fixed-term exclusions in

specialist provisions, including the Secondary PRU, but that there had been a delay due to the health issues of one of the former HMIs. She advised Members that the report had been expected to be completed by the end of this half-term but that this might now be pushed back. She offered to circulate statistics on the number of fixed-term exclusions from the Secondary PRU this year to Members of the Committee. She also informed Members that the Council had been heavily engaged with the PRU over the last term in relation to the Promoting Inclusion and Preventing Exclusion Strategy and that the PRU had been fully engaged and supportive of the Strategy.

The Head of the Virtual School reported that there was a large amount of good practice taking place across the city and outlined some of the models including Rights Respecting Schools, the Adverse Childhood Experiences pilot and Mentally Healthy Schools. She reported that this work needed to be mapped and good practice shared across the city. The Executive Member for Children and Schools reported that it was planned to have a launch event for the Strategy in the Autumn term, including workshops where best practice could be shared. He offered to circulate the date of the launch event to Committee Members when it had been decided. He also informed Members that a national day of Rights Respecting Schools would be taking place on 4 July. The Chair requested that information on the Rights Respecting Schools national day be circulated to Members of the Committee.

Decisions

- 1. To note that the national Timpson Review of Exclusions Report has now been published and the recommendations contained therein are welcomed and are reflected in Manchester's Promoting Inclusion and Preventing Exclusion Strategy.
- 2. To note that the provisional school exclusions data for 2018-19 shows a reduction in the use of permanent exclusion compared to the 2017-18 data following the increased focus and challenge.
- 3. To request a further report on citywide school exclusion performance once the 2017-18 validated exclusions data is published, including information on the reasons for exclusions.
- 4. To request that this report include an update on the independent review of the use of fixed-term exclusions in the specialist provisions across the city for young people who experience Social, Emotional and Mental Health Needs (SEMH), including the Secondary Pupil Referral Unit (PRU), and information on the destinations of pupils at the PRU.
- 5. To request that the figures on fixed-term exclusions from the Secondary PRU this year be circulated to Members of the Committee.
- 6. To note that the Executive Member for Children and Schools will circulate the date of the Strategy launch event and to request that Members also be provided with information on the national day of Rights Respecting Schools.

[Councillor Stone declared a personal interest as a member of the governing body of the Secondary Pupil Referral Unit.]

CYP/19/23 Complex Safeguarding Report

The Committee received a report of the Strategic Director (Children and Education Services) which provided an update on the development of the Complex Safeguarding Hub and focused on the identification and response to vulnerable children and young people at risk of exploitation including the approach and impact from risk management. It also provided feedback on a recent Local Government Association (LGA) Peer Challenge in relation to Child Sexual Exploitation (CSE).

Officers referred to the main points and themes within the report which included:

- Governance and Accountability Arrangements;
- The Complex Safeguarding Hub;
- Missing from Home and Care; and
- The LGA Peer Challenge in relation to CSE.

Some of the key points and themes that arose from the Committee's discussions were:

- The importance of safeguarding young people visiting Manchester, not just Manchester residents, including young people attending events in the city and trying to travel home afterwards;
- What was being done to address the emerging use of Xanax by young people; and
- The workloads of staff within the Complex Safeguarding Hub.

The Strategic Head of Early Help acknowledged the issue of young people being reported missing from home due to difficulties and delays in travelling home after events. She reported that work was taking place at a Greater Manchester level on the role of transport providers in relation to safeguarding and she offered to raise Members' concerns regarding this with the Greater Manchester Partnership.

The Strategic Head of Early Help outlined the work taking place in relation to the use of Xanax among young people. She reported that the Population Health and Wellbeing Team was leading on communicating public health messages on Xanax and was monitoring trends in relation to Xanax use. She informed Members that the Complex Safeguarding Hub was being used to co-ordinate intelligence-gathering in relation to the contextual safeguarding issues, looking not just at what was happening within peer groups but also issues relating to the supply of Xanax and the risk of exploitation.

The Strategic Head of Early Help reported that, as part of the implementation of the Complex Safeguarding Hub, an assessment had taken place of the resources required. She advised Members that demand and capacity were reviewed on an ongoing basis and that currently the Hub was well-resourced. She also informed Members that, while the Hub provided a specialist resource, ownership of cases was

shared, with staff in the Hub working alongside locality social workers and other partners.

The Executive Member for Children and Schools informed Members that, following the recent LGA peer review, the Council had received verbal feedback which had been largely positive, including in relation to Greater Manchester Police's role, while also highlighting a few areas for improvement. He offered to share the formal letter providing feedback, once this was available.

Decisions

- 1. To note that the letter from the LGA providing feedback on the review of the effectiveness of the Complex Safeguarding Hub and multi-agency arrangements in response to children at risk of sexual exploitation and those being exploited will be shared with Committee Members, when it is available.
- 2. To continue to monitor this area of work.

CYP/19/24 Re-establishment of the Ofsted Subgroup

The Committee received a report of the Governance and Scrutiny Support Unit which provided Members with the terms of reference and current work programme for the Ofsted Subgroup. The Committee was asked to re-establish the Ofsted Subgroup for the municipal year 2019 - 2020 and agree the terms of reference, work programme and membership of the Subgroup.

The Chair recommended that consideration of inspection reports and performance information for services for children in need of help and protection, looked after children and care leavers be removed from the Subgroup's remit. He also recommended that consideration of inspection reports for childminders be added to the Subgroup's remit.

Decisions

- 1. To re-establish the Ofsted Subgroup for the 2019 2020 municipal year and agree the terms of reference and work programme, subject to the above amendments.
- 2. That Councillor Lovecy be appointed as Chair of the Ofsted Subgroup and that Councillors Hewitson, Kilpatrick, McHale, Madeline Monaghan, Reeves, Reid and Stone, Mrs Miles and Dr Omara be appointed to the Subgroup.
- 3. To note that it is proposed to hold four meetings of the Subgroup during the municipal year and that Members' preference is for these meetings to be held on Wednesday afternoons.

CYP/19/25 Overview Report

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained key decisions within the Committee's remit, responses to previous

recommendations and the Committee's work programme, which the Committee was asked to approve.

Decision

To note the report and agree the work programme.

Item 8

Neighbourhoods and Environment Scrutiny Committee

Minutes of the meeting held on 19 June 2019

Present:

Councillor Igbon – in the Chair Councillors Azra Ali, Appleby, Butt, Flanagan, Harland, Hassan, Hughes, Jeavons, Kilpatrick, Lynch, Lyons, Sadler, Whiston, White and Wright

Councillor S Murphy, Deputy Leader Councillor Akbar, Executive Member for Neighbourhoods Councillor Stone, Chair of the Children and Young People Scrutiny Committee

Apologies: Councillor Strong

NESC/19/19 Minutes

The minutes of the meeting held on 6 March 2019 were submitted for approval as an accurate record of the meeting. Councillor Akbar, Executive Member for Neighbourhoods requested that his attendance be recorded on the minutes of the meeting held on 6 March 2019.

Decisions

To approve the minutes of the meeting held on 6 March 2019 as a correct record subject to the above amendment.

To note the minutes of the Behaviour Change and Waste Task and Finish Group meeting of 20 March 2019.

NESC/19/20 Update on the work of the Section 21 team based within the Housing Solutions Team

The Committee considered the report of the Director of Adult Services that provided an update on the work of the newly created team in the Housing Solutions Service, whose role was to specifically focus upon supporting people who receive a Section 21 notice from their landlord to leave the accommodation.

The Strategic Lead for Homelessness referred to the main points and themes within the report which included: -

- Data on the levels of homeless presentations within Manchester;
- A description of Section 21 notices and the legal process;
- A description of the Court Service that was based in the Manchester Civil Justice Centre and the offer that they deliver;
- The new process for homeless applicants who present with a Section 21 notice;
- Outcomes of the Section 21 Team, noting that the team had been established for four months;

- Analysis of the financial impact of the Section 21 Team; and
- The outcome of this service was that more people were able to remain in their accommodation longer; were avoiding emergency accommodation and having more opportunity to access a property in the area of their choice.

Some of the key points that arose from the Committee's discussions were: -

- Had recent changes announced in relation to the Landlord Tenant Act 2012 had any impact on Section 21 procedures;
- How was the service publicised across the city;
- How many staff were employed in the Court Service and how many people do they see each month;
- What 'incentives' could be used by the team to help negotiate with landlords to prevent evictions;
- More information was sought on the dispersal of homeless families, noting the detrimental impact this had on families and children's education and requested that the report that was to be submitted to the July meeting include comparative data on the numbers affected by this and case studies be provided; and
- What follow up support was offered to residents who had engaged with the service.

The Section 21 Team Manager informed the Committee that the recent changes announced to the Landlord Tenant Act 2012 did not impact on Section 21 procedures. He advised that the team negotiated with landlords to prevent evictions, advising that in certain circumstances the prevention fund could be used to clear arrears up to an agreed amount on the understanding that the Section 21 notice would be withdrawn by the landlord. He also advised that the team would also apply for Discretionary Housing Payments (DHP) on behalf of tenants experiencing a shortfall in their Housing Benefit. He further advised that the prevention fund could also be used to pay a bond to secure a tenancy with a private landlord.

The Section 21 Team Manager stated that there was currently two full time staff employed within the Court Service and that they dealt with approximately 80 people per month, noting that the breakdown was approximately 85% social landlord tenants, 7.5% mortgage repossession cases and 7.5% private rented sector tenants. Commenting that mortgage lenders were required to inform the local authority when there was an intention to instigate repossession proceedings and this allowed appropriate referrals for support and assistance to be made.

The Deputy Leader informed the Committee that a mapping exercise had been undertaken in relation to factors that caused homelessness and analysis of these results would then inform targeted prevention work. She further stated that the recently appointed Director of Homelessness would be attending the July meeting to address the Committee.

The Deputy Leader stated that she supported the Government's commitment to end the use of Section 21 notices, but they now needed to focus upon enacting this. The Deputy Leader further advised that following a recent Peer Review of the use of DHP she remained committed to working with colleagues in the Revenues and Benefit Unit to ensure that DHP was best used to maximise the number of residents supported.

The Strategic Lead for Homelessness stated that for those residents who engaged with the service, support was offered by making referrals to various sources such as the Citizens Advice Manchester, Shelter, Cheetham Hill Advice Centre and Early Help Hubs. In relation to the issue of dispersed families she acknowledged the comment made by the Member, however stated that due to the levels of demand on the service it was not always possible to find accommodation within Manchester.

The Strategic Lead for Homelessness informed the Committee that relevant Partners had been made aware of the Section 21 Team, and as the service was relatively new she wanted to be confident that it was working as intended before publicising more widely, however the intention was to do this and consideration would be given as to how best to do that.

The Chair commented that homelessness was a very complex issue, including but not restricted to mental health and domestic violence, and requested that the report that was scheduled to be submitted to the July meeting include information on how the Homeless Service worked with other services and partner organisations to address homelessness.

Decision

1. To recommended that the report entitled 'Update on Homelessness and Housing' that is scheduled for consideration by the Committee at the 17 July meeting include information and comparative data on dispersed families and case studies. In addition, the report will include information on how the Homeless Service worked with other services and partner organisations to address homelessness.

2. Noting the impact that dispersal had on homeless families and children's education the Committee recommend that the Executive Member for Children and Schools and representatives from Children's Services be in attendance at the July meeting.

NESC/19/21 Progress Report: Activities to Tackle Flytipping

The Committee considered the report of the Director of Neighbourhoods that provided Members with an update on the activities to tackle fytipping.

The Strategic Lead, Waste, Recycling and Street Cleansing referred to the main points and themes within the report which included: -

 Providing a description of the teams that deliver the services that discharge the Council's statutory duties in respect of ensuring flytipping was removed from public land, protecting the environment and ensuring that businesses and residents comply with a range of legislation to ensure that waste was disposed of correctly;

- A description of the progress to date since the last report to the Committee in October 2018, including case studies;
- A description of the options for getting rid of waste;
- The responsibility of Biffa to respond to reports of fly-tipped waste on public land;
- The role of the Biffa Fly-tip Investigation Team and how they work with the Neighbourhood Project Compliance Team to pursue enforcement action;
- Performance against Service Level Agreements;
- Key flytipping statistics; and
- Next steps.

Some of the key points that arose from the Committee's discussions were: -

- What was the strategy to prevent flytipping across the whole of the city;
- Alleyways and passageways needed to be cleaned and weeded in conjunction with the highways department;
- Who had been involved with Great British Spring Clean and how would this link in with wider environmental campaigns across the city;
- Did Biffa operatives report incidents of flytipping that were left next to the household bins;
- Noting the number of prosecutions for flytipping was this satisfactory compared to the number of notices issued;
- What was being doing to address the increase in 'scrap man' advertising;
- Following discussions with Social Landlords consideration needed to be given as to how they could request bulky waste collections on the Council's CRM system;
- The bulky waste collection service needed to be advertised more widely and repeatedly and could a poster be made available to display in communal areas;
- Residents should still be able to request a bulky waste collection via other means, not just online.
- Noting the difficulties experienced in identifying private landowners and the challenges to remove fytipping from canals and rivers;
- The cost to businesses to dispose of waste at household waste recycling centres and was this counterproductive;
- CCTV needed to be utilised to identify and prosecute perpetrators of flytipping; and
- Could statistics be provided on the take up of the bulky waste collection service over the previous 12 months be provided at a ward level.

The Strategic Lead, Waste, Recycling and Street Cleansing acknowledged the comments expressed regarding the cleaning of alleyways and informed the Committee that Biffa were reviewing their approach to this with a view to improving the service. She said that a pragmatic approach would be adopted and the schedule would be reviewed and this would be shared with Members. She stated that a programme to invest in containers in passage ways would also be delivered this year.

In regard to bulky waste, the Strategic Lead, Waste, Recycling and Street Cleansing confirmed that the data on bulky waste collections for the previous twelve months was available on a ward basis and this would be circulated to Members. She said this

service had been widely publicised as part of the apartment block service changes and consideration would be given as to how this could be promoted more widely. She said that residents could still request a bulky waste collection via other means in addition to online, and she noted the comments regarding the CRM system and the challenges experienced by Social Landlords when requesting bulky waste collections on behalf of their tenants. She further confirmed that Biffa crews did report incidents of flytipping when this was witnessed on their collection rounds and the appropriate teams would be deployed to remove this. She further advised that the approach to addressing flytipping was consistent across the city.

The Strategic Lead, Waste, Recycling and Street Cleansing acknowledged that delays in removing flytipped waste could be experienced when this occurred on private land, adding that access to remove flytipping could hamper removal. She said that complaints regarding incidents of this type would be dealt with by the local Neighbourhood Teams. She further advised that Keep Britain Tidy had undertaken a piece of research to understand why people flytipped and had provided a number of recommendations that were currently being reviewed and reflected upon. She said that the outcome of this exercise would be reported to the October meeting of the Committee.

In response to the comments regarding the cost to dispose of commercial waste at household recycling centres the Strategic Lead, Waste, Recycling and Street Cleansing stated that commercial operators had a number of options available to them to dispose of their waste and such centres were for domestic waste, not commercial waste.

Responding to the issue of 'scrap men' the Strategic Lead, Compliance Enforcement & Community Safety noted that there had been an increase in such services advertised across the city. She said whilst it may appear to residents that this was a simple way to have their bulky items removed it was important to realise that residents were ultimately responsible for the appropriate disposal of any rubbish. She said that residents could be subject to a Household Duty of Care Fine of £400 if the carrier they used to remove and dispose of their waste was not licensed.

The Strategic Lead, Compliance Enforcement and Community Safety stated that the agreed additional investment in 2019/20 to tackle flytipping of £500k would be used to fund additional Enforcement Officers to undertake targeted work and to invest prevention measures, such as investing in CCTV cameras and target hardening projects to design out flytipping hotspots by installing physical measures to deter fly-tippers.

The Keep Manchester Tidy, Project Manager advised the all partners and groups that had taken part in the Keep Britain Tidy Great British Spring Clean had registered via their website so the details of all of these groups had been collected. She said that all of the schools that had taken part would also be surveyed to understand the levels of participation and obtain feedback. She said that to build on the success of this and celebrate the work an event would be held at the Peoples History Museum on 25 June with all of the groups invited to attend. She said this would provide an opportunity to network and establish relationships between various community groups. The Executive Member for Neighbourhoods stated that Manchester remained committed to tackling the criminal activity of flytipping and this had been demonstrated by the additional funding that had been allocated to address this. He stated that Manchester took this issue very seriously and would actively investigate and prosecute perpetrators. He advised that Manchester was responsible for 10% of all persecutions nationally, stating that this was an achievement when considering that all cases were subject to the criminal burden of truth test. He further acknowledged the comments made regarding publicising the bulky waste collection service and consideration would be given as to how best to do this to maximise the take up of this offer.

Decision

To note the report.

[Councillor Appleby declared a personal and non prejudicial interest as her partner is employed by Biffa]

NESC/19/22 Eco Schools

The Committee considered the report of the Director of Neighbourhoods that provided Members with information about the Eco Schools programme and the work currently being undertaken with young people in Manchester Schools.

The Strategic Lead, Waste, Recycling and Street Cleansing referred to the main points and themes within the report which included: -

- Providing a description of the Eco Schools programme;
- Describing The Eco-Schools Seven Steps framework that participating schools follow in order to achieve the internationally recognised Eco-Schools Green Flag award; and
- Providing case studies to highlight the range of activities undertaken by Schools around this programme.

Members also viewed a video presentation that showcased the activities and learning undertaken by the pupils at the Dean Trust Ardwick around the issue of plastic waste and recycling.

The Committee also heard from the Neighbourhood Officer for the Hulme ward who described the variety of work undertaken with residents to support then to engage with environmental projects and activities, such as developing walking plans for schools, wildlife project, greening projects and air quality. The Chair paid tribute to the wealth of activities undertaken in the Hulme Ward that were supported by officers within the Neighbourhood Team. She commented that this should be replicated across all wards to drive forward this important work and she thanked all of the schools, staff and pupils for their work.

The Committee welcomed the Chair of the Children and Young People Scrutiny Committee who said that he welcomed the report, noting the importance of engaging young people in this subject and that children could then influence the behaviour of adults. He stressed the important role of school governors to promote this work in their respective schools and he has raised this issue with the relevant Executive Member.

Some of the key points that arose from the Committee's discussions were: -

- Could a list of all schools and partners engaged in this programme be circulated;
- Noting that young people were taking the initiative in relation to the climate change agenda and they should be supported by the Council at every opportunity, for example using Section 106 money to plant trees and create green walls; and
- The importance of linking these activities into other related projects such as the zero carbon activities.

The Keep Manchester Tidy, Project Manager advised that Keep Britain Tidy organised a variety of events and deliver a number of projects throughout the year and that the Eco Schools programme was available to all schools. She advised that 202 schools and early years providers had registered as Eco-Schools in Manchester since 2005. She commented that an audit of school's progress against this programme would be undertaken and this would help understand any barriers. She commented that challenges were experienced when schools experienced staff turnover, and a member of staff who led on this activity left.

The Keep Manchester Tidy, Project Manager further advised that a list of partners was being collated by the Manchester Climate Change Agency.

The Strategic Lead, Waste, Recycling and Street Cleansing advised Members that the Litter Assemblies offered by Biffa were available to all schools and a list of those schools that had taken up this offer would be circulated. She further commented that the Social Value element of the Councils procurement policy would help support communities and neighbourhoods deliver environmental projects.

The Executive Member for Neighbourhoods stated that he welcomed the opportunity to work with Keep Britain Tidy to support young citizens in this important area of work, noting that budget restrictions had impacted significantly on the ability to deliver and support this work.

Decision

1. To note the report.

2. To request a list of all schools engaged with the Eco Schools Programme is circulated to Members of the Committee.

3. To request a list of those schools that had received a Litter Assembly is circulated to Members of the Committee.

4. To request a list of all partners engaged with the Eco Schools Programme is circulated to all Members of the Committee.

NESC/19/23 Re-establishment of the Behaviour Change and Waste Task and Finish Group

The Committee considered the report of Governance and Scrutiny Support Unit that provides the Committee with the current terms of reference and work programme of the Behaviour Change and Waste Task and Finish Group.

The Committee were invited to re-establish the Behaviour Change and Waste Task and Finish Group for the municipal year 2019-2020, agree the membership and agree the terms of reference and work programme.

Decisions

1. The Committee agree to re-establish the Behaviour Change and Waste Task and Finish Group for the municipal year 2019-2020;

2. The Committee approve the membership of the Behaviour Change and Waste Task and Finish Group as listed within the report and agree to appoint Cllr Whiston as an additional member.

NESC/19/24 Overview Report

The report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

The Chair invited the Committee to review the Work Programme and to inform her and the Scrutiny Support Officer of any specific areas that needed to be included in any of the reports listed.

A Member commented that there were a number of responses to recommendations still outstanding. The Chair advised that the Scrutiny Support Officer would follow these up for a response.

A Member commented that following conclusion of the Behaviour Change and Waste Task and Finish Group consideration should be given to establishing a Task and Finish Group to look at the issue of climate change.

Decision

The Committee notes the report and approves the work programme subject to the above comments.

Economy Scrutiny Committee

Minutes of the meeting held on Thursday, 20 June 2019

Present:

Councillor H Priest (Chair) – in the Chair Councillors Abdullatif, Green, Hitchen, Johns, Noor, Raikes, Shilton Godwin, K Simcock and Stanton

Also present:

Councillor Leese, Leader Councillor Richards, Executive Member for Housing and Regeneration

Apologies: Councillor Douglas and Hacking

ESC/19/23 Minutes

Decision

The minutes of the meeting held on 6 March 2019 were agreed as a correct record.

ESC/19/24 Minutes of the District Centres Sub Group

Decision

The Committee notes the minutes of the District Centres Sub Group held on 6 March 2019.

ESC/19/25 Overview of the economic characteristics of Manchester's population aged 50-64 and the implications for their economic participation

The Committee considered a report of the Age Friendly Manchester Lead, which provided and analysis of the economic characteristics of Manchester's 50-64 year old population, highlighting some of the significant health challenges for this group, new approaches which needed developing to respond to the challenge to support people to be able to remain in work for longer, address the significant health challenges people faced and create new opportunities for the most marginalised.

The report was complemented by a presentation from the Directorate Lead -Corporate Intelligence, who referred to the main points and themes, which included:-

- There were approximately 73,000 Manchester residents who were in the 50-64 year age group and this cohort was increasing with an expectant figure of 86,500 by 2028;
- Three quarters of this population were likely to have incomes of below the Manchester average of £29,000, with 40% below £15,000;
- The areas of the city in which these people lived correlated with those areas of highest health and income deprivation;

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- Evidence showed that high deprivation correlated to high wider determinants of health such as smoking, alcohol and poor diets;
- Low wealth was also linked to depression in this age group;
- The average healthy life expectancy in Manchester was 56 years old, compared to the UK averages of 63 years old for men and 64 years old for women;
- Half of residents aged 50-64 registered with a Manchester GP had one or more diagnosed long term health conditions (e.g. smoking, hypertension, obesity);
- Premature death in 50-69 year olds was high, most commonly from heart disease and lung cancer and Manchester had the highest rate of preventable deaths and second highest rate of premature deaths (less than 75 years old);
- Social isolation and loneliness were linked to mortality, increased risk of heart disease, stroke, depression and cognitive decline in older people, particularly men and a challenging budget environment had reduced the range of social activities available to older people at a neighbourhood level and in turn access to the support available to them;
- 37% (26,689) of 50-64 year old Manchester residents were receiving some form of benefit payment, compared to the national average of 19%
- 13,840 (80%) of out of work benefit claims were for ill health, with 77% of these being ESA claimants in a 'Support Group' so were not required to undertake interviews or work-related activity;
- 9 out of 10 out of work benefit claimants had been receiving benefits for over a year and 4 in 10 ESA claimants had been claiming for at least five years; and
- A high proportion were not skilled in today's industries and it was anticipated that the impact of changing industries on the 50-64 year old population would last until at least 2030.

Some of the key points that arose from the Committees discussions were:-

- There needed to be an acknowledgement of the potential counter productivity of encouraging/supporting people back into employment who were not physically or mentally ready to return to work;
- How many residents were subject to an Adult Social Care package of support and what was the cost of this;
- In terms of apprenticeships, was there any different funding available for the 50-64 age group compared to the younger population more often associated with apprenticeship positions;
- Was there any positive examples from other core cities were these issues had been addressed with some success;
- Had there been any opportunity to feed into the Greater Manchester Mayors Good Employer Charter to try and address the problems faced by this age group;
- Concern was raised as to the scale of the challenge that the city faced and the level of investment that would be need to truly address the problems that existed;
- Was any work being undertake to try and improve the average healthy life expectancy;
- Concern was raised that BAME residents often faced higher levels of discrimination and additional challenges which compounded the problems that already existed; and

• Had any consideration been given as to what the next industry would be that would face a decline and how would people in this industry be supported.

The Leader noted the point made about counter productivity of encouraging/supporting people back into employment who were not physically or mentally ready but stated that there was a lot or people within the 50-64 age range that suffered from depression through being out of work and it had been shown that being in work was a positive factor to a person's wellbeing.

The Directorate Lead - Corporate Intelligence advised that she would obtain the information on the number of Manchester residents who were subject to an Adult Social Care package and the associated costs and provide this to Committee Members.

The Age Friendly Manchester Lead reported that there was no alternative or additional apprenticeship budget for 50-64 population. He commented that there was a need to do more work to encourage businesses and employers to repackage and promote apprenticeship opportunities for all age groups, so that they were not perceived as only available or suitable for a younger cohort.

The Leader advised that an aspect of the Greater Manchester Industrial Strategy would be to address the problems faced by the 50 to 64 year old population in gaining meaningful employment. In terms of the Greater Manchester Mayor's Good Employer Charter he reported that this was now moving to an implementation phase which would include 20 voluntary companies working through the seven areas of what attributed to being a good employer identify measures that employers could be measured against. One of these would likely be the work offer to this population of Manchester residents. The Age Friendly Manchester Lead added that there had been limited examples of good practice in principle identified and gave examples of initiatives in Korea and Germany.

It was acknowledged that the level of investment required to address the challenges faced by those aged 50-64 was significant. The Council had been successful in securing funding from the Greater Manchester Transformational fund to try and tackle the issues and had also committed to using its resources in a different way through public service reform in order to deliver services at a local neighbourhood level. The Committee was advised that the Manchester Local Care Organisation (MLCO) was now looking to bring together multiple strategies to focus and tackle the challenges at a neighbourhood level. It was also suggested that a similar strategy to NEETS, but geared towards the needs of those aged 50-64, was required.

In relation to by BAME residents within the age range, it was reported that there was a lack of data available to determine whether BAME residents were being subjected to additional challenges, and if so by which employers. Furthermore, the Leader advised that LGA research had indicated that the was likely to be a shortage in skilled workers in the future.

Decision

The Committee:-

- (1) Notes the report;
- (2) Requests that the number of Manchester residents who are subject to an Adult Social Care package and the associated costs is provided to Committee Members; and
- (3) Request that Committee Members are informed of any future planned engagement/workshop activities and are updated on the proposals that came from the workshop as these are developed and worked up further.

ESC/19/26 Greater Manchester Industrial Strategy and Independent Prosperity Review update

The Committee considered a report of the Strategic Director (Development), which provided an update on the development of the Greater Manchester Local Industrial Strategy and the outcome of the Independent Prosperity Review (IPR).

The Assistant Director – Research and Strategy, Greater Manchester Combined Authority (GMCA) referred to the main points and themes in the report, which included:-

- The Greater Manchester Local Industrial Strategy was formally launched with Her Majesty's Government on Thursday 13 June 2019;
- It considered Greater Manchester's strengths (Health Innovation, Advanced Materials, Digital, Creative and Media and Clean Growth) and also suggested how the city region should strengthen its position on the five foundations of productivity (Ideas, People, Infrastructure, Business Environment and Places);
- It also set out Greater Manchester's long-term aspirations and the specific outcomes local partners were aiming to achieve;
- The IPR provided a clear set or priorities where evidence suggested there was potential for policy to have the greatest impact on the productivity of the city region and the lives of the people who lived in it;
- The Greater Manchester Local Industrial Strategy considered the IPR's findings and aimed to address them in its shared priorities between local leaders, Government and local stakeholders; and
- Where relevant to Manchester, this evidence base would also be considered during the development of the Manchester Local Industrial Strategy.

Some of the key points that arose from the Committees discussions were:-

- The development and implementation of the Manchester Industrial Strategy will require a number of Manchester resources. How would the strategies work together and what role would Manchester have in scrutinising the delivery of the strategies;
- Where would the necessary investment to deliver the ambitions within the strategy come form;
- Why did the strategy not make any reference to the work opportunities that will arise from the construction industry;
- How was it envisaged that the strategy would change things in practice;
- What consideration would the GM Industrial strategy and the Manchester Industrial Strategy give towards the development of residents skills, the

introduction of T-Levels, the work being done around STEM learning and the inclusion of the over 50 population;

- What would be the output of the proposed joint project with the City of London in reviewing the city region's venture capital funding landscape;
- It was questioned how successful 'horizontal' economic policies that cut across sector boundaries, creating an environment for businesses to thrive would actually be;
- What consideration was being given to supporting start-up businesses; and
- It was questioned as to how much the government had 'bought into' the findings of the IPR.

The Assistant Director advised that the development of the implementation plan for the GM Industrial Strategy and the Manchester Industrial Strategy would be undertaken at the same time, with the implementation plan focusing on the areas where government had committed to investing. The Leader added that it was likely that there would not be a vast amount of difference to how the Council was currently operating once both strategies were in their implementation phases. He commented that the Council would continue in the direction of inclusive growth and developing its education and skills offer for Manchester residents. It was also reported that the Strategy did not attempt to cover every employment sector, but rather concentrated on the foundational economy of the region.

The Committee was advised that Greater Manchester had informed government that with the launch of the strategy, a nine month review of the skills system would commence, which would incorporate future requirements, including the provision of T-levels and STEM learning. In terms of the joint project with the City of London, it was reported that this was being scoped at present to identify and agree appropriate terms of reference and key lines of enquiry.

In relation to support for start-up businesses, it was reported that Greater Manchester had established a programme of support which was delivered and managed through the Manchester Growth Company. Furthermore the Assistant Director advised that the buy in to the findings of the IPR varied across government departments, however, he did highlight that HM Treasury was very much on board with the findings and proposals.

Decision

The Committee:-

- (1) Welcomes the Greater Manchester Industrial Strategy; and
- (2) Agrees to receive a draft of Manchester's Local Industrial Strategy at its next meeting in July 2019.

ESC/19/27 Re-establishment of the District Centres Sub Group

The Committee considered a report of the Governance and Scrutiny Support Unit that provided Members with the current terms of reference and work programme of the District Centres Sub Group. The Committee was invited to re-establish the group and agree the membership, terms of reference and work programme. The Chair of the Sub Group informed the Committee that there had been a slight revision to key line of enquiry No.4 and that the Sub Group would look to present its findings back to this Committee in January 2020.

Decision

The Committee:-

- (1) Agrees the Terms of Reference of the Sub Group, including the revision to key line of enquiry No.4;
- (2) Notes the Sub Group's work programme for future meetings;
- Agrees that the membership of the Sub Group for 2019/20 be Councillors Hughes, Karney, Kirkpatrick, Madeline Monaghan, Shilton Godwin and White; and
- (4) Agrees that Councillor Shilton Godwin is appointed as Chair of the Subgroup;

ESC/19/28 Overview Report

The report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

Decision

The Committee notes the report and approve the work programme.

Communities and Equalities Scrutiny Committee

Minutes of the meeting held on 20 June 2019

Present:

Councillor Hacking - In the Chair Councillors Andrews, Chambers, Collins, M Dar, Doswell, Douglas, Evans, Grimshaw, Kirkpatrick, Rawson and Rowles

Councillor S Murphy, Statutory Deputy Leader Councillor Rahman, Executive Member for Skills, Culture and Leisure Councillor Leech, Leader of the Opposition Councillor Rawlins, Lead Member for Disability Councillor Davies, Ward Councillor for Deansgate Eabha Doherty, Sister Supporter Manchester Brian Hilton, Greater Manchester Coalition of Disabled People Mark Todd, Peterloo Memorial campaign group

CESC/19/20 Minutes

Decision

To approve the minutes of the meeting held on 7 March 2019 as a correct record.

CESC/19/21 Petition for Debate - Add Public Space Protection Orders around all abortion-providing clinics to end harassment of service users and staff

The Committee considered the report of the Governance and Scrutiny Support Unit which provided details of a petition to add Public Space Protection Orders (PSPOs) around all abortion-providing clinics. The report also outlined the procedure for the Committee to debate the petition in accordance with the Council's Petitions Scheme.

The Committee welcomed Eabha Doherty from Sister Supporter Manchester who outlined the reasons for submitting the petition. She reported that so far two other local authorities - Ealing Council and Richmond Council - had introduced PSPOs around abortion-providing clinics in their areas. She emphasised that women should be able to access health care facilities to which they were legally entitled without harassment or intimidation and while retaining their anonymity. She informed Members that her organisation had been collecting evidence of harassment of service users and staff around the Marie Stopes Clinic in Fallowfield for 18 months and that the Marie Stopes Clinic had also gathered evidence. She outlined some of the tactics used by the protesters, including carrying placards showing graphic images, approaching and filming women trying to access the clinic and spreading unfounded claims about the health effects of having an abortion. She advised that, as well as having a traumatic effect on women using the clinic, this behaviour also impacted on local residents who had been living with this problem for many years. She reported that the women harassed often did not report the harassment to the police, due to feelings of shame, and stated that the protesters were targeting

vulnerable women with the aim of stopping them from going ahead with their own choice.

The Strategic Director (Neighbourhoods) was then invited to respond to the issues raised. She outlined the purpose of PSPOs and the Home Office guidance, highlighting that they had to be used responsibly and proportionately. She acknowledged the issues that Ms Doherty had raised and reported that mediation had been tried to resolve this issue but that this had not been successful. She reported that the Council now had significant evidence of the issues around abortion-providing clinics, including evidence provided by the petition organisers. She outlined the steps involved in making PSPOs, informing Members that officers were engaging with the Council's Legal Service with a view to undertaking a consultation on this issue.

The Statutory Deputy Leader expressed her support for women to be able to access health care to which they were legally entitled without fear of harassment. She drew Members' attention to the motion that the Council had passed in January 2018 which, she advised, demonstrated the Council's support for this; however, she reported that there were some challenges relating to the implementation of PSPOs around clinics. She reported that the Council was committed to addressing these challenges and outlined what the Council had done so far, including speaking to groups on both sides, as well as local residents and clinic staff. She informed Members that the Council was in contact with Ealing Council, which had already introduced buffer zones around abortion-providing clinics in its area and which was now facing a legal challenge. She reported that this would be considered by the Court of Appeal in about a month's time and that the outcome would have implications for the course of action that Manchester City Council would take. She reported that evidence was being gathered and legal advice was being sought and that, in the meantime, the Council was liaising with the police to ensure that, where the behaviour of protesters breached existing laws, action was taken now. She also suggested that Members should be campaigning to extend the right to attend abortion-providing clinics without harassment to all women across the United Kingdom.

Some of the key points that arose from the Committee's discussions were:

- Expressions of support for the right of women to access medical care without harassment and for necessary steps to be taken to ensure this;
- That Members wanted this work to progress as quickly as possible, while ensuring that it was legally sound, and to request that the Committee be updated on progress and any issues that arose so that this could be scrutinised;
- To suggest Members could visit the location of the Marie Stopes Clinic to see the issues for themselves;
- To ask what evidence was needed to make a PSPO;
- How a PSPO would be enforced; and
- Whether PSPOs were in place for a particular period of time.

The Community Safety Lead reported that evidence would be required of behaviour which was having or was likely to have a detrimental effect on the quality of life of those in the locality, that it was persistent or continuing in nature and that it was unreasonable. She informed Members that PSPOs could be enforced by police officers, police community support officers or council officers. She advised the Committee that PSPOs could be put in place for up to 3 years and would then be reviewed and extended if necessary.

Decisions

- 1. To support the petition and to ask the decision-maker to work with the petition organisers and others to progress this within a reasonable timescale.
- 2. To receive a progress report at a future meeting.
- 3. To express the Committee's support for the campaign to extend the right to attend abortion-providing clinics without harassment to all women across the United Kingdom.

[Councillor Evans and Councillor Grimshaw declared a prejudicial interest as Members of the Licensing and Appeals Committee and withdrew from the room for this item.]

CESC/19/22 Peterloo Memorial Design

The Committee received a report of the Director of Strategic Development which provided an overview of the design process and the work undertaken as part of the design of the Peterloo Memorial.

The main points and themes within the report included:

- The inception of the project;
- The design formation; and
- The current position.

The Lead Member for Disability commented that the Our Manchester Strategy Outcomes at the front of the report did not mention equalities and suggested that the Committee might want to give consideration to how equalities could be incorporated into this. She informed Members that she supported the creation of a memorial to the Peterloo Massacre but that it had to be for everyone. She advised Members that this issue should have been identified and addressed earlier in the process and that it was not acceptable for non-disabled people to decide that a ramp which enabled partial access to the memorial enabled 'meaningful participation' for wheelchair users. She expressed concern that the process through which the memorial had been developed had failed to ensure accessibility and called for a review of the Council's processes, as well as training for Members and officers, to ensure that the issue of accessibility was central in future work. She questioned why there was no reference to the social model of disability in the documents and whether an equality impact assessment had been carried out. She also guestioned whether there was any ongoing dialogue taking place between the Council and disabled people's groups and advised that it was important for this to happen. She emphasised the importance of pro-actively consulting with the public, including disabled people's

groups, rather than putting a consultation on the Council's website and assuming that was sufficient.

Brian Hilton from the Greater Manchester Coalition of Disabled People (GMCDP) reported that his organisation supported the creation of a fitting memorial to the Peterloo Massacre but that a fitting memorial could not involve the segregation, discrimination and humiliation of disabled people. He stated that the consultation had been flawed and that the consultation period had not been long enough. He reported that the campaign to make the memorial fully accessible had been widely supported, including by local, national and international disabled people's organisations, by the group which had campaigned to have the memorial built and by a number of high profile individuals including the singer-songwriter and political activist Billy Bragg. He commented that the Peterloo Memorial had been described as a memorial that people could interact with in a number of ways, including viewing it, climbing on it and speaking from it, but that disabled people could not do this and that, in its current design, the memorial was a metaphor for segregation, with disabled people at the bottom being talked down to. He advised Members that what was important was not completing the memorial in its current form by the 200th anniversary of the Peterloo Massacre but getting it right by ensuring that it was accessible for all.

Mark Todd informed Members that he was representing a grassroots campaign group which included disabled people, their organisations and non-disabled people who wanted an accessible, inclusive memorial. He referred to documents which, he informed the Committee, indicated that the memorial was not just public art but an interactive memorial which people could speak from and expressed concern that the current design made disabled people passive spectators rather than active participants. He informed Members that the changes agreed so far to make the memorial more accessible would only raise wheelchair users seven inches off the ground and did not provide them with access to a speaking platform. He reported that campaigners had been working with the artist to improve the accessibility of the memorial design and that he believed a solution could be found; however, he advised Members that on 14 May 2019 the Council had halted these discussions, citing time constraints. He questioned this, stating that the timescales were all decided by the Council and that the memorial was not intended to play a major role in the 200th anniversary commemorations. He reported that his group would be happy to contribute their views on how consultation processes could be improved in future but that their priority now was the memorial. He informed Members that the artist and the campaigners were still willing to work together to resolve this and asked that the Council join them in finding a solution.

The Executive Member for Skills, Culture and Leisure reported that the Council took pride in being inclusive and in its commitment to equality but that this had failed during this process. He reported that the Peterloo Memorial had originally been commissioned as a public art installation but acknowledged that later changes to make the design interactive had not been fully inclusive. He proposed to revert to the original brief that this would be a piece of public art which was not to be climbed on by anybody and that signs be put up to this effect.

The Leader of the Opposition supported the comments of the Lead Member for Disability and thanked Mr Hilton and Mr Todd for their contribution to the discussion. He expressed concern that, despite the multi-staged process that the proposal had been through before going to the Planning Committee, the lack of accessibility was only identified at that stage and advised that processes should be reviewed to address this. He advised Members that the memorial should be fully accessible to all, including people with different types of wheelchairs and mobility scooters. He stated that he did not believe that the Executive Member's proposal was acceptable and recommended that the relevant parties meet to find a way to make the memorial accessible to all.

The Ward Councillor for Deansgate reported that there had been a long-term commitment to building this memorial. She reported that during the consultation period councillors had raised the issue of access and had been assured that this issue would be addressed. She stated that she did not believe that the Executive Member's proposal was a workable solution and suggested that the work go ahead as planned in time for the commemorations with a clear statement from the Council which acknowledged the mistakes that had been made and gave a commitment to make appropriate changes.

Some of the key points that arose from the Committee's discussions were:

- To question whether a meaningful consultation had taken place;
- To question the proposal that the memorial be re-designated as a noninteractive piece of public art as the artist had said that people would get the most out of it from the top of the memorial and members of the public were still likely to climb it due to having been told previously that it was interactive;
- That the Equality Act referred to people with a protected characteristic being encouraged to participate in public life on the same level as people who didn't possess that protected characteristic and that preventing everyone from using the memorial as a speaking platform was not in keeping with this and was contrary to the message of Peterloo; and
- That this situation should be rectified in consultation with and using the expertise of disabled people's groups and that the Executive Member should meet with Mr Hilton, Mr Todd and the Lead Member for Disability as soon as possible to discuss options.

The Executive Member for Skills, Culture and Leisure informed Members that the unveiling of the Peterloo Memorial would be part of the 200th anniversary celebrations but that the original intention of the memorial had not included it being a speaking platform and that all elements of the memorial could be seen from the lower level. He reiterated his proposal to revert to the original brief for the memorial, that it was not intended to be stood on and that people should be discouraged from doing so. He stated that he was trying to find a practical solution and that it was difficult to adapt it to the degree that the campaigners wanted.

The Development Manager outlined the consultation process, stating that 14% of respondents had raised issues relating to accessibility but that this included a range of accessibility issues, such as access during party political conferences, in addition to disabled access. In response to a question from the Lead Member for Disability,

he reported that disabled people's groups had not been pro-actively engaged with during the consultation process. He advised Members that, following the consultation period, Mr Todd had raised concerns about accessibility and that a meeting had been arranged with him, the Council and the artist but he acknowledged that it had taken too long for that meeting to take place.

Decisions

- 1. To express concern that the Council's processes had failed to identify and address the accessibility issues at an early stage, to ask the Lead Member for Disability to liaise with the Executive Member for Skills, Culture and Leisure and other relevant Members on the best way to review the processes to ensure that this does not happen in future and to request that the Committee be updated on the progress of this work.
- 2. To request that the Executive Member for Skills, Culture and Leisure and relevant officers meet with all the relevant parties, including the Lead Member for Disability and representatives of disabled people's groups, to find an acceptable solution.

CESC/19/23 Overview Report

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

The Chair requested that the Committee receive an update report on the Peterloo Memorial at its September meeting and that it review progress on PSPOs around abortion-providing clinics in six months' time. He informed the Committee that the proposed Terms of Reference for the Advice Services Review would also come to a future meeting.

Decision

To note the report and agree the work programme, subject to the above amendments.

Planning and Highways Committee

Minutes of the meeting held on Thursday, 27 June 2019

Present: Councillor Curley (Chair)

Councillors: Nasrin Ali, Shaukat Ali, Clay, Y Dar, Davies, Hitchen, Kamal, J Lovecy, Lyons, Madeleine Monaghan, Riasat, Watson and White

Apologies: Councillor Wilson

Also present: Councillors: Judge, Whiston, Wheeler, Igbon, Douglas, Ahmed Ali

PH/19/50. Minutes

The minutes of the meeting on 30 May 2019 were approved as a correct record.

PH/19/51. 121375/FO/2018 and 121447/FO/2018 20 - 36 High Street Including Church Street Market Stalls, Manchester, M4 1QB and Land Bounded by the Northern Quarter Multi-storey car park, Church Street and Red Lion Street, Manchester, M4 1PA

The committee considered a request for a site visit to allow members to assess the extent that the brown-field site in question contributed to the local area and the active street-frontages of that location. The request for a site visit was agreed.

Decision

To defer consideration of the matter to allow a site visit to be carried out by the members of the Committee.

PH/19/52. 123274/FO/2019 - Xaverian College, Lower Park Road, Manchester M14 5RB

The committee considered a request for a site visit to allow members to assess the possible impacts on the Victoria Park Conservation Area and the setting of a listed building nearby. The request for a site visit was agreed.

Decision

To defer consideration of the matter to allow a site visit to be carried out by the members of the Committee.

PH/19/53. 122897/FO/2019 - Land at the Corner of Bank Bridge Road and Tartan Street Adjacent to and comprising Ilk Street and Alpine Street, Manchester, M11 4GD

The application was for redevelopment of vacant land to create 66 no. 2, 3 and 4 bedroom dwellings incorporating new access roads off Bank Street and Tartan Street, pavements and associated landscaping and boundary treatments. The application site comprised of an area of brownfield land, which was formerly occupied by housing and the site of the former Ravensbury Infant and Primary schools, which had been demolished. It was now comprised of grass and self-seeded scrubland.

In addition to the information in the report, at the meeting the history of the consideration of the use of the site by the Council's Executive was reported. It was also explained that a finalised Air Quality report had been received which addressed the air quality concerns that were raised in the report.

A representative of the applicant addressed the Committee. He explained that the finished homes would offered be a mixture of shared-ownership and rent to buy tenures to help address the need for good quality housing in the area, including adequately sized back gardens. He outlined how the scheme sought to address loss of landscaping in the area and the provision of replacement trees. He also explained how the existing use of the area as parking for the nearby Ravensbury School had been successfully relocated.

The Committee welcomed the application and the provision of more high quality affordable home in this part of the city. They also welcomed the intention to use the proposed landscaping condition to secure the replacement of tress to be lost during the development, ideally on a 2 for 1 basis if that was possible. The Committee also welcomed the proposed condition removing "permitted development" rights from the homes.

Decision

To approve the application subject to the conditions and reasons in the report.

PH/19/54. 122042/00/2018 - Land off Cringle Road, Manchester

The application was for outline planning application for the erection 57 dwellings, with all matters reserved expect for access, with associated access off Cringle Road, car parking, landscaping and other associated works. The application had been considered by the Committee at the meeting on 11 April 2019 (Minute PH/19/36) and again at the meeting on 30 May 2019 (Minute/PH/19/41).

On both those occasions the Committee had been minded to refuse the application for the reasons that the proposed financial agreement between the Council and the applicant was insufficient to mitigate against the significant harm to Highfield Country Park, loss of green space and infrastructure and conflicts with policies EN9 – Maintaining green infrastructure; EN10 – Safeguarding open space, sport and

recreation facilities; and Saved Policy LL3 - Environmental Improvements and Protection.

A report submitted by the Head of Planning, Building Control and Licensing examined each of the concerns that the Committee had raised in April and May. The officer's advice was that the proposal would result in the loss of a low quality landscape which had been determined to have a limited recreational value through the recent appeal decision. The provision of 57 new homes at the application site was therefore considered to be acceptable and would contribute positively to the new homes required in the City. Furthermore, the provision of 20% affordable housing, provided on a shared ownership basis, would provide access to affordable home ownership at the application site together with monies to make improvements at the adjacent Highfield Country Park. These obligations would be secured by a legal agreement. The indicative layout for the residential element demonstrated that it was possible to achieve a suitable development at the application site arranged around the new road network. The indicative scale of these properties would respond positively to the character of the area.

The report confirmed that the City Council has been notified of an appeal against non-determination. Members cannot now determine the application but a resolution is required as to what decision Committee would have made if it was still within its power to determine the application.

Having considered the report and the advice of the officer the Committee agreed with the officer's conclusions.

Decision

Minded to approve subject to the conditions and reasons in the report and also subject to the signing of a legal agreement in order to secure monies associated with mitigating and improving access to Highfield Country Park as a result of the development together with securing 20% on site affordable housing on a shared ownership basis.

PH/19/55. 122945/FO/2019 - 328 - 336 Stockport Road, Manchester

The application was for the erection of a 7 storey building to form 96 residential apartments (Use Class C3a). This would consist of 7 three bedroom townhouses, 32 one bedroom apartments and 57 two bedroom apartments. There would also be associated car parking, amenity space, boundary treatment, landscaping and other associated works following demolition of existing buildings. The site currently comprised a three storey vacant former factory building with associated hardstanding, vegetation and trees and boundary treatment. The site was within walking distance of the shops and other services and amenities of the Longsight District Centre.

At the meeting it was reported that an additional response to the consultation had been received from the Council's Neighbourhood Services Department. That explained that due to the site's poor condition there had been a long-held aspiration to see improvements that would benefit the area, therefore the proposed development would represent significant progress in the regeneration of Ardwick.

The late representations made the Head of Planning, Building Control and Licensing also proposed a further condition on the granting of the application that would prevent the apartments being used as serviced apartments/apart hotels or similar uses. They also proposed the revision of the wording of conditions 3, 4, 5 and 7 from that set out in the report.

A representative of the applicant addressed the Committee. He explained that the site is in a prominent location adjacent to a trunk road into the city and currently in a poor state of repair. The majority of the residential unit created would be suitable for families. The design of the new building was to a high standard and it would significantly enhance the streetscape and neighbourhood and helping to make it an attractive place to live. The proposals included 54 car parking spaces and some chagrining points for electric vehicles. There would also be 100% cycle spaces for residents and further cycle stands for visitors. He also spoke of the viability assessment that had been undertaken and the scheme's financial contribution to affordable housing. He welcomed the support of a local ward councillor for this intended regeneration of the vacant site.

In welcoming the development, the Committee questioned the details of the proposals for the separation and handling of different forms of recyclable waste, including food waste. It was agreed that proposed condition 17, which related to the waste management strategy for the development, should be revised so as to make clear how the different forms of waste would be handled appropriately.

Decision

Minded to approve subject to: the conditions and reasons proposed in the report; the revised conditions 3,4,5 and 7 as set out in the Late Representations made by the Head of Planning, Building Control and Licensing; the further condition also proposed in those Late Representations; the revision of condition 17 in relation to the waste management on the site; and the signing of a section 106 agreement for a commuted sum for off-site affordable housing and recreational and amenity improvements at Coverdale and Newbank Community Centre.

PH/19/56. 123261/FO/2019 - Land Bounded by Arundel Street, Ellsmere Street, The A57 (M) Inner Ring Road (Mancunian Way)

The application was for the erection of a part 8 and 9-storey building located on Arundel Street and Worsley Street, a part 11 and 23-storey residential building located on the Mancunian Way, and refurbishment and conversion of the existing DOT Building to form 355 residential apartments in total (Use Class C3a) together with commercial uses (Use Classes A1, A2, B1, D1 and D2) along with associated car parking, cycle parking, access, landscaping and other associated work. At present the site included the 4-storey DOT building fronting Ellesmere Street and a single storey gym on Arundel Street. It was divided into two plots by Balmforth Street, an un-adopted highway. An area of green space at the top of Balmforth Street contains trees.

The site was within the Castlefield Conservation Area and the listed buildings nearby included: Church of St George (Grade II*); Churchyard walls, gate, piers and gates at Church of St George (Grade II); Former Canal Flour Mills (Grade II); Hulme Lock Branch Canal (Grade II); Castlefield railway Viaduct Manchester Central to Dawson Street (Grade II); Rochdale Canal lock number 92 and Castle Street Bridge (Grade II); Merchants warehouse (Grade II); Middle Warehouse at former Castlefield goods yard (Grade II); Bridgewater canal offices (Grade II); 215-219 Chester Road (Grade II); Former Campfield Market Hall (Grade II); Former LNWR goods transfer shed (Grade II); and Former Liverpool Road station goods warehouse (Grade II).

The site had been the subject of a previous application. That had been refused in October 2018 ((Minute PH/18/91) for the reason that the erection of a 35 storey tower and 10 storey building would, by virtue of its siting, scale and appearance result in a form of development that would be overly dominate and would harm the form, character and setting of the Castlefield Conservation Area and the setting of the adjacent Grade II* listed former St George's Church.

The Committee considered the report submitted by the Head of Planning, Building Control and Licensing as well as further Late Representations presented to the meeting. Those representations included the views of a Hulme Ward councillor who supported and welcomed the application, and those of a Deansgate Ward councillor who objected that the application would harm the form, character and setting of the Castlefield Conservation Area and the setting of the adjacent grade II* listed former St George's Church. Reference was made to the need for an informative to be imposed on any planning permission to address the need to safeguard aviation from high cranes during construction. The representations also recommended an additional condition be applied to any consent to prevent the residential accommodation being used as serviced apartments/apart hotels or similar uses.

Councillor Igbon, another of the Hulme Ward councillors, spoke in objection to the application. She welcomed the way that the developer had worked with and consulted with the local community to result in a set of proposals that were considered to be much improved on earlier schemes for the site. She also was grateful that there would be community facilities included within the proposals and expressed a wish that any affordable housing arising from the proposed Section 106 agreement was also in the Hulme Ward. However, she expressed concern for the loss of light and views for the residents of Arundul Street and Worsley Street and therefore asked the committee to refuse the application.

A representative of the applicant addressed the Committee. He spoke of the way that the applicant had worked to improve the size and design of the proposal after the earlier scheme for the same site was refused consent in 2018, and of the dialogue there had been with the Britannia Basin Community Forum since then. He outlined all the ways that the proposals had changed and evolved since October 2018 and how the design and materials now being proposed were of high quality and influenced by the buildings in the vicinity and within the Conservation Area. He also explained how

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the construction plan would make provision for vehicles to access and egress the site with minimum disruption to local residents.

The officer's report explained how this application was significantly different to those previously presented. The key changes being:

- the tower element (building 2) had been reduced from 35 storeys to 23 storeys to minimise the impact on the listed building and the adjacent residential properties;
- change in material and composition of the tower element from a linear glass tower to a simple brick frame with punched window reveals to respond to the characteristics of the conservation area;
- reduction in the height of building 1 from 10 storeys to 8/9 storeys;
- increased active frontages to Worsley Street, Arundel Street and Ellesmere Street with commercial frontages; and
- Worsley Street would benefit from enhanced public realm improvement including street trees and furniture. Ellesmere Street and Arundel Street would also have improvements to the public realm including trees and planters where possible.

In considering the application, the Committee welcomed the way that the applicant had significantly improved this scheme over that which had previously been refused. They also welcomed the wider public realm improvement that would be brought about, and the contribution to affordable housing that the development would make. A concern was expressed about the possible darkening of the surrounding streets during the construction and it was therefore agreed that a condition should be added to the consent to ensure a scheme of mitigation had been agreed to address the loss of street lighting in those street prior to the development commencing.

Decision

Minded to approve subject to: the conditions and reasons set out in the report; the further condition and informative set out in the Late Representations; a condition on street lighting during the construction; and the signing of a section 106 agreement in respect of financial contribution for off-site affordable housing and review mechanism.

PH/19/57. 122523/FO/2019 - Land Bound by Back Turner Street, Shudehill, Soap Street and High Street, Manchester, M4 1EW

The application was for the erection of part 17 (plus mezzanine level), part 6 storey building and the conversion with single-storey rooftop extension of the existing building at 1 & 3 Back Turner Street (comprising 13 x 1-bedroom, 1 person apartments, 9 x 1-bedroom, 2 person apartments, 24 x 2-bedroom, 3 person apartments, 13 x 2-bedroom, 4 person apartments, 6 x 3-bedroom, 6 person apartments (65 total)) above ground floor commercial floorspace (Class A1 (Shop), A2 (Financial and Professional Services), A3 (Café and Restaurant), A4 (Drinking Establishment) B1 (Office) and D2 (gym and cinema) use, with associated landscaping and other works following demolition of existing buildings at 30 & 32 Shudehill and 1 & 3 Nicolas Croft.

At present the site comprised one storey shops, some of which were vacant; 1-3 Back Turner Street, a five-storey warehouse in a poor and dilapidated state of repair. 5 Back Turner Street had been demolished in 2018 owing to its dangerous condition and around a third of the site was cleared and untreated land. The site therefore had a poor appearance overall. The site was in the Smithfield Conservation Area and adjacent to the Shudehill Conservation Area. The nearby grade II listed buildings included: 75-77 High Street, the Hare and Hounds (29 Shudehill), CIS Building (Miller Street), 9-19 Thomas Street and 79 High Street (being the remains of a former fish market), 10-20 Thomas Street and 1-33 Thomas Street.

The report of the Head of Planning, Building Control and Licensing was considered, as was further representations submitted to and reported to the meeting. The further matters drawn to the attention of the committee were a letter of support and three more letters of objection. The contents of those letters were summarised for the Committee. It was also proposed that Condition 25 (Residential Management Strategy) be amended to include details of how impacts on external appearance from blinds, curtains and any other privacy screening to windows would be managed.

A local resident of the Market Buildings spoke in opposition to the application. He said that a group of local residents were strongly opposed to the proposal on the grounds of (a) the design and height of the high building, its proportion to adjacent buildings and the poor fit with the architectural heritage of the area, stating that a 17-storey glass tower did not respect the heritage of the area; (b) the impact the development would have on the residents of neighbouring buildings and the harm to the amenity of the open-space square within the former market buildings; and (c) the poor way that the local people had been engaged with and consulted during the drawing up of the plans, stating that the Statement of Community Involvement did not reflect the views or feelings of local residents.

The meeting was addressed by Councillor Douglas, a Piccadilly Ward Councillor. She was concerned that the development, in particular the 17 storey glass building, would have a detrimental impact on the Shudehill and Smithfield Conservation Areas and would not fit with the historical characteristics of the area. She felt that this was not the right building for this site.

Another Piccadilly Ward councillor, Councillor Wheeler, also spoke. He said that many local residents had been in contact with him to express their objections, and that the Committee should therefore be aware of the strength of local opposition to these plans. He also questioned the reported financial viability of the scheme and why it was being asserted that the high costs of retaining and redeveloping the dilapidated 1-3 Back Turner Street building prevented the developer from also making a contribution to affordable housing. He also referred to the cost of purchasing an apartment within the completed development, feeling that the accommodation was therefore not of the sort being sought by the majority of Manchester's residents.

A representative of the applicant then addressed the meeting. He explained how the plans were felt to be unrecognisable from the previous proposal and that they now represented the best possible development of the site. He spoke of responding to the concerns and criticisms of earlier schemes and how the retention and refurbishment of the brick warehouse at 1-3 Back Turner Street was in response to that, and how that warehouse would now provide be centre-piece of the new scheme and be an

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important part of the character of the site. However, preserving that building was going to make the development of the constrained site much more complex. So in order to make the overall scheme viable the height of the tower building had been increased. Historic England were supporting these plans and were endorsing the need for the additional height of the tower to allow for the preservation of the historic building. He concluded by saying that he did not see how else this site could be redeveloped with the historic building preserved and so felt that site would otherwise remain in poor condition and he harmful to the Norther Quarter's character.

In response to the issues that had been raised the Planning Officer explained that the site was obviously in need of investment and redevelopment. This scheme included a lower form of development at the High Street end of the site, and the retention and redevelopment of the 1-3 Back Turner Street building, and a small area of open space. All those changes had affected the viability of the whole scheme, with the retention of the historic building adding significant abnormal costs and increasing the construction time for the whole scheme. That was all reflected in the contribution to affordable housing for these proposals and the increased height of the building at the Shudehill end of the site.

The committee discussed the impact of the taller building on the conservation areas and the character of the Northern Quarter, as well as the weight to be given to the need for investment in the site and the high-quality redevelopment and preservation of the historic warehouse building that was part of these proposals. Members accepted there was a balance to be struck between the various elements of this scheme and on balance agreed that the scheme should be supported.

Decision

Minded to approve subject to the conditions and reasons set out in the report including the amendment of condition 25 referred to above, and a legal agreement in respect of reconciliation payment of a financial contribution towards off site affordable housing.

(Councillor Lyons left the meeting after consideration of this item and so took no part in the further business)

PH/19/58. 122464/FO2019 - Land at Junction of Honford Road and Broadoak Road, Manchester

The application was for the erection of 2 no. 4 bedroom bungalows and 1 no. 2 bedroom bungalows with parking, gardens and amenity space. The bungalows were to be built for occupation by households that included a permanent wheelchair user. The application site was approximately 0.3 hectares in size and consisted of a semicircular area of informal open space enclosed by Broakoak Road and Honford Road that was mainly a maintained grass lawn area and a small number of mature trees. Once the development was complete about a third of the open space would still be available and some of the existing tress would be retained. Further representations submitted by the Head of Planning, Building Control and Licensing explained that a 198 signature petition had been received suggesting revision of the plans for this site and another. They also summarised representations the applicant had made regarding the submitted Open Space Assessments of this site. A further letter of objection from a local resident about the loss of green space was also reported.

A local resident spoke in opposition to the scheme. She described the work done to capture the views of residents, and the concerns they had expressed about the loss of green space, the loss of important play space for children, and the potential harm to the mental health of local residents that would arise from those losses. She stressed how much the green meant to the local people and how they would like to see it being used in the future as a village green and community garden.

The meeting was also addressed by Councillor T Judge, who also spoke against the proposal. He also stressed the importance of the green space as a community asset and opposed its loss to housing. He felt that the scheme was contrary to policy SP1 in that it would not make a positive contribution to neighbourhoods of choice; and also contrary to policy H1 as he felt that the design and density of the scheme would not contribute to the character of the local area.

A representative of the applicant then spoke to the committee. She explained these homes built would be socially-rented adapted bungalows for disabled people. These was very high demand in the area for adapted and accessible housing that was designed for use by wheelchair users. She explained the intention that these bungalows would help meet that demand and so free-up other social housing in the area for occupation by other families on the housing waiting list. She spoke of the work that the Wythenshawe Community Housing Group does in the community and its support for environmental, health, and social wellbeing of the communities it operates within.

Members of the committee debated the social benefit of more adapted housing for disabled peoples and the loss of part of the green space and the potential impact that could have on the local community. They raised possible traffic calming needs and highways considerations and the officer responded to those. The committee then agreed that the application should be supported.

Decision

To approve subject to the conditions and reasons set out in the report.

PH/19/59. 122466/FO/2019 - Land at Junction of Panfield Road and Broadoak Road, Manchester

The application was for the erection of 4 no. two bed bungalows with associated parking and landscaping works. As with the previous application (Minute 1PH/19/58 above) the bungalows would be built for occupation by families that included a permanent wheelchair user. The site was similar and close by that of the previous application and similar in character, being approximately 0.23 hectares in size and

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consisting of two open spaces enclosed by Panfield Road and Broadoak Road, mainly of areas of maintained grass lawns with a single mature oak tree on one part.

Further representations submitted by the Head of Planning, Building Control and Licensing explained that a 198 signature petition had been received suggesting revision of the plans for this site and another. They also summarised representations the applicant had made regarding the submitted Open Space Assessments of this site. A further letter of objection from a local resident about the loss of green space was also reported.

The same local resident spoke in opposition to this scheme as she had the previous scheme. She explained that the residents' concerns and objections to this application were the same as for the pervious one as the same neighbourhood was to lose two of its green spaces.

Councillor T Judge also asked the committee to accept his view on and objections to the previous application as being relevant to this.

The representative of the applicant again spoke to the committee. She explained that for this site there would be 56% of the green space left intact for the community's use and 18 new trees will be planted. She reiterated the high demand in the area for this type of housing.

Members agreed that the balance of the issues was again the provision of affordable homes for families that included a disabled person and the loss of the green space. Again, having considered the merits of the application and the objections to it, the committee agreed that the application should be approved.

Decision

To approve subject to the conditions and reasons set out in the report.

PH/19/60. 122638/FO/2019 - Land to the South of Wilmslow Old Road, and to the West Aviation Viewing Park, Manchester, WA15 8XQ

(Councillor Monaghan left the meeting and returned during the discussion and so took no part in the decision of this item)

The application was for the development of a combined bussing and motor transport service centre consisting of a part single/part two storey motor transport building, a single storey bus washing building, provision of a public long stay car park (2,700 car parking spaces), amendments to the layout of Wilmslow Old Road, together with the provision of landscaping and surface water drainage infrastructure and the demolition of four residential properties (Vicarage Cottages).

The site was allocated as Airport Operational Area and comprised 12.06 hectares (ha) to the south west of the airport's cargo and maintenance area. It was bounded by Wilmslow Old Road to the north east, the Runway Visitor Park to the east and two arms of Cotterill Clough ancient woodland to the west and south. Cotterill Clough is a

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statutory designated Site of Special Scientific Interest (SSSI) and also encompasses a non-statutory designated Site of Biological Importance (SBI). The site is predominantly made up of open fields that have previously been used for grazing. Within the site is a Grade II listed building, the former Cloughbank Farm, and a small complex of associated brick outbuildings and two metal barns. Listed Building Consent (ref. 122399/LO/2019) was granted in April 2019 to undertake works to existing farmhouse and to demolish a number of outbuildings. On the north-eastern boundary of the site were the four Vicarage Cottages to be demolished.

The Late Representations submitted to the meeting proposed the amendment of Condition 12 to address mitigation of the harm to Great Crested Newt ponds within the site.

A resident of one of the Vicarage Cottages addressed the meeting. She objected to the loss of her home and that of her neighbour who was elderly. She criticised the consultation process that the applicant had used. She told the Committee that Historic England had suggested to her that the cottages might be worthy of being listed buildings. She spoke of the concerns about the ecological impact of the proposals.

A representative of the applicant also addressed the committee. He outlined the redevelopment strategy for the airport and how this scheme was part of the overall programme of works to relocate operational facilities whist the other parts of the strategy were implemented. It was therefore a very important component of the airport's future.

Commenting on the issues raised the Planning Officer reported that whilst the loss of houses was regretted and would normally be resisted, there was a set of unique circumstances in this case that justified their demolition. He also explained the consultations that had been undertaken by the Council in relation to the planning application, and that consultations by the applicant in their capacity as landlord for the cottages was a separate matter.

Members of the Committee satisfied themselves that the ecological impacts of the development were to be mitigated and noted the possibility of the cottages having listed building status in the future. They agreed that given the circumstances of this application the loss of the family homes was justified.

Decision

To approve subject to the conditions and reasons set out in the report and the amended condition as set out in the Late Representations.

(Councillors Nasrin Alii and Riasat left the meeting after consideration of this item and so took no part in the remaining business)

PH/19/61. 119100/FO/2018 - Former Hardy's Well Public House 257 Wilmslow Road, Manchester

The application was for the erection of a part two, part three, part four and part five storey building to provide 8 ground floor A1 retail / A2 financial and professional services at ground floor and 35no. apartments above with associated access, parking and landscaping arrangements.

The report submitted to the meeting explained that that at the Planning and Highways Committee meeting on 30 May 2019, the Committee resolved to be minded to approve the application (Minute PH/19/43). However, one of the Councillors who sat on Committee at that meeting, and who participated in the decision on this application, was not a member of the Committee. This error did not come to light until after the meeting had concluded. It is considered to be likely that the balance of the vote on this matter would have been different had the member in question not been present or voted. Accordingly, it is considered that the previous decision on this matter is not sound and that this item should come back to this Committee for reconsideration and re-determination.

Councillor Ahmed Ali spoke as a ward councillor against the application and gave the views of local community. The issues he raised included increased traffic resulting from the development, that the commercial element of the proposals was too large, and that the vicinity of the site would benefit from the provision of a "zebra crossing".

A representative of the applicant also spoke to stress the features and design merits of the scheme and the provision of new homes and employment opportunities in that area. The scheme included 100% parking provision including disabled bays and electric vehicle charging points, as well as cycle parking.

Having debated the highways implications of the application it was moved and seconded that the committee be minded to refuse the application. That motion was voted on and rejected. The committee then voted on the officer's recommendation that the committee be minded to approve, as it had been at the May meeting. That recommendation was accepted.

Decision

Minded to approve subject to: the conditions and reasons set out in the report; and the signing of a legal agreement which will include a provision for a reconciliation, which would require a contribution to be paid if values change at an agreed point, there would also be provision for a future review mechanism so if the residential units are to be retained as a rented scheme or are changed from rented to sale at a future date.

Personnel Committee

Minutes of the meeting held on Wednesday 26 June 2019

Present: Councillor Ollerhead (Chair) – in the Chair **Councillors:** Akbar, Bridges Craig, Leech, N Murphy, Rahman, Richards and Stogia

Apologies: Councillors Leese and S Murphy

PE/19/13 Minutes

Decision

To approve the minutes of the meeting held on 13 March 2019 as a correct record.

PE/19/14 Living Wage Accreditation

The Committee considered a report of the City Treasurer (Deputy Chief Executive) which summarised the recent work that had been undertaken to prepare the Council for potential Living Wage accreditation and set out the implications of accreditation in relation to workforce and budgets, procurement and commissioning and communications. The Committee had been invited to recommend to the Council that the Authority applies for accreditation with the Living Wage Foundation.

No Trade Union Comments were submitted for consideration at the meeting. The Committee therefore agreed the recommendation.

Decision

To recommend to Council that the Authority applies for accreditation with the Living Wage Foundation.

PE/19/15 Corporate Core: Senior Management Capacity

In introducing this report and the two that followed, the Chief Executive explained that the changes and proposals in these reports stemmed directly from the decisions made by the Committee in January 2019 (Minute PE/19/02). At that time, when examining the Senior Management Capacity Review, the Committee had noted that further reports were to be brought forward in the coming months setting out both structural changes to assure the arrangements being approved then, and to strengthen succession and development planning for senior leaders. The Chief Executive's introduction explained how the suite of reports before the Committee were, collectively, considered to be the best way to achieve those two objectives.

The Committee therefore considered the first of the reports of the Chief Executive which set out proposals to build senior capacity within the Corporate Core.

It was explained that the proposals had been developed to realign capacity and reflect the growing volume and complexity of work within Revenues and Benefits. That was linked in part to the Welfare Reform Agenda and for data governance

where the Council has a significant amount of work to do to maximise the use of its available data. In addition, following the redesignation and regrade of the role of Head of Revenue and Benefits, Shared Service Centre and Customer Contact Services to Director of Customer Services and a job evaluation exercise had been undertaken the outcome of which stated that the role was comparable with other SS1 grades. across the organisation

A redesignation of the role Head of Data and Information in the Performance, Research and Intelligence (PRI) Service as Data and Intelligence Specialist was also proposed. This was described as specialist role, with a technical focus on improving the use of data analytics and statistical modelling in order to strengthen the evidence base and improve service planning.

The Committee was asked to approve the establishment of two Commercial Lawyer roles at G12 to support the growth of development work in Strategic Development and approve a market rate supplement of £15,326 for each post to enable recruitment of specialist internal capacity reducing reliance on external advice.

In addition, the application of a market rate supplement of $\pounds 20,000$ was proposed for the Deputy City Treasurer to reflect the additional strategic responsibilities taken on within existing grade and ensure the retention of the current post holder in light of local market forces. This would therefore increase the salary to $\pounds 125,940$.

The Interim Head of HROD informed the Committee that following discussion of the proposals with the Trade Unions, they were broadly satisfied with the proposals.

Decisions

- To approve the redesignation of the role Head of Data and Information Governance (£65,000) in the Performance, Research and Intelligence (PRI) Service as Data and Intelligence Specialist. The existing pay level is a spot salary up to £65,000 which has not been aligned to the senior management pay and grading structure and it was agreed to bring it in line by designating it as an SS1 post (£60,857 – £65,865).
- To agree the re-grading and redesignation of two posts; Corporate Assessments Manager and Corporate Revenues Manager in Revenue and Benefits Service from Grade 12 to Technical Lead (Revenues and Benefits) at Grade SS1 (£60,857 – £65,865).
- 3. To note the establishment by the Chief Executive of two Commercial Lawyer roles at Grade 12 to support the growth of development work in Strategic Development and approve a market rate supplement of £15,326 for each post to enable recruitment of specialist internal capacity reducing reliance on external advice.
- 4. To recommend to Council that a market rate supplement of £20,000 be made to the Deputy City Treasurer to reflect the additional responsibilities taken on within existing grade and ensure the retention of the current post holder in light of local market forces. This had the effect of increasing the salary to £125,940.

PE/19/20 Strategic Development: Senior Management Capacity

The Committee considered a report of the Chief Executive which set out proposals to build senior capacity within the Strategic Development Directorate. It was explained that the proposal would provide the senior leadership and management capacity to support extra technical capacity to address the ambitious growth agenda for the city.

The Chief Executive introduced the report, highlighting the proposal that the directorate be renamed 'Growth and Development' to reflect the addition of Planning, Licensing and Building Control and the Work and Skills Service functions into the Directorate.

With regard to Planning, Licensing and Building Control, two Strategic Lead roles were proposed with the aim of developing a robust succession strategy. It was proposed the at the existing role of Planning Development and Special Projects Manager (SS2 Special Grade) be redesignated to Deputy Director of Planning within the existing salary range (SS2) in recognition of the strategic work of the planning service in securing new development, strengthening the platform for attracting investment to deliver economic growth and the aims of the residential growth strategy.

It was also proposed that the post of Head of Planning, Building Control, & Licensing (currently SS3) be redesignated as the Director of Planning, Building Control, & Licensing with a proposed grade of SS4 to support the Strategic Director in taking responsibility for a range of corporate policy agendas, including the leadership of the Council's climate change agendas.

A second Deputy Director of Planning role on the same grade (SS2) was also proposed to provide additional leadership capacity to support the Director with responsibility for the Area Planning Teams, Planning Compliance and Technical Support. The complexity of development management had increased and the need to drive out risk in the process was essential.

With regard to Housing and Residential Growth, the Committee was invited to note that the need to significantly increase the capacity of the Housing and Residential Growth Service. As part of the budget process a provisional £1.2m annual draw down from the Regeneration Reserve had been approved.

An additional 12 posts at ranging from Grade 6 to Grade 12 were proposed to develop the provision of Affordable Housing, Supported Housing, Homeless Accommodation and drive the implementation of plans for the Zero Carbon, Northern Gateway, Eastern Gateway, and work with Matrix Homes.

A re-designation and regrade the existing Head of Housing (SS2) to Head of Housing Services (SS3) was proposed to take a strengthened overall lead on affordable housing delivery. This re-designation was in recognition of significantly increased responsibility around the homelessness agenda along with Supported Housing and the Private Rented Strategy, fire remediation and delivering the Council's Zero Carbon ambition. The Interim Head of HROD informed the Committee that following discussion of the proposals with the Trade Unions., they were broadly satisfied with the proposals, however they had requested that further consultation with the Trade Unions and staff be undertaken concerning the proposal to regrade the post of Housing Strategy and Partnerships Manager to explore this in greater detail. Therefore a delegation to the Chief Executive in consultation with the Leader of the Council and Executive Member for Finance and Human Resources on this matter was instead requested.

Decisions

- 1. To approve the change of name of the Directorate from 'Strategic Development' to 'Growth and Development'.
- 2. To recommend that the Council approves the regrade of the Director of Planning, Building Control and Licensing at Senior Grade SS4 (£95,953 - £105,940).
- 3. To approve the re-designation of the role of Planning Development and Special Projects Manager to Deputy Director of Planning within the existing Senior Grade SS2 (£68,526 - £74,175).
- 4. To approve the creation of a new role of Deputy Director of Planning within Senior Grade SS2 (£68,526 £74,175).
- 5. To approve the re-designation and regrade of the role of Head of Housing SS2 (£68,526 £74,175) to Head of Housing Services within Senior Grade SS3 (£78,715 £87,217).
- 6. To delegate authority to the Chief Executive in consultation with the Leader of the Council and the Executive Member for Finance and Human Resources to regrade the post of Housing Strategy and Partnerships Manager from Grade 12 to SS1 (60,857 - £65,865), subject to the outcome of further consultation with the Trade Unions and staff involved.
- To endorse the establishment of two Commercial Lawyer roles in the Corporate Core at Grade 12 and approve market rates supplements of £15,326 for these two roles, giving a total remuneration of £70,000 for each role.

PE/19/21 Neighbourhoods Directorate: Senior Management Capacity

The Committee considered a report of the Chief Executive which set out proposals to build senior capacity within the Neighbourhoods Directorate, reduce the number of direct reports to the Strategic Director (Neighbourhoods)

With regard to Compliance and Community Safety it was proposed that the current role of Strategic Lead (Compliance and Community Safety) be re-graded to Grade SS3 with responsibility for fulfilling the Council's statutory duties in respect of protecting the public and the environment. This would better reflect the role's broad remit, encompassing the development of a new strategy for the Private Rented

Housing Sector, all areas of compliance and enforcement as well as community safety and civil contingencies and ensuring the Council acts within legislative framework. It was also proposed that the role be redesignated as Head of Service in line with Council naming protocols.

The role of Strategic Lead (Parks, Leisure and Events) would be regraded to Grade SS3 and redesignated as Head of Service in line with naming protocols. This would take into account an increased strategic role and additional responsibilities

It was proposed that one of the existing four SS2 roles in the Neighbourhood Management team be regraded and redesignated to Head of Neighbourhood Management at Grade SS3 with the three remaining SS2 roles reporting to the Head of role. This role would take responsibility for the neighbourhood teams, ward coordination and oversight of the Neighbourhood Investment funds and will have line management responsibility for the neighbourhood leads and the strategic lead for neighbourhoods working on the development of Bringing Services Together for People in Places programme.

For the Highways Service, it was proposed that the Director of Operations (Highways) be redesignated to Director of Highways at the existing Grade SS4. It was also proposed that role of Head of Citywide Highways be redesignated to Head of Network Management to recognise the broader remit of the role, within the existing Grade SS2 (£68,526 - £74,175).

The establishment of an additional role of Highways Development Specialist at Grade SS1 with responsibility for developing a 5–10 year strategic framework of projects aligned with the Transport 2040 Strategy was proposed. It was also proposed that there be established a role of Operational Services Specialist at Grade SS1.

The establishment of an additional role of Head of Project Management Office (PMO) was also proposed at Grade SS1 to further develop and embed a programme office function and oversee all aspects of portfolio management, programme and project information as well as governance arrangements for the service.

It was recommended that the current role of Strategic Lead (Libraries, Galleries and Culture) be re-graded to Grade SS3 and redesignated Head of Service to take into account the increased strategic role within the City and across partners

It was proposed that the role of Senior Facilities Manager be disestablished following the realignment of some of the Commissioning and Delivery functions within the Neighbourhood Services. The creation of a new Grade 12 role was proposed to focus on the remaining business units that provide both essential services at a neighbourhood level and generate a financial return to support the wider neighbourhoods offer. A new Grade SS1 post was also proposed, the Operational Services Manager.

The Interim Head of HROD informed the Committee that following discussion of the proposals with the Trade Unions, they were satisfied with the background and rationale of the proposals.

Decisions

Citywide Services and Neighbourhood Management teams:

- 1. To agree the regrade and re-designation of the existing 3 x Strategic Lead role SS2 (£68,526-£74,175) to Head of Service (Compliance and Community Safety), Head of Service, (Parks, Leisure, Youth and Events), and Head of Service, (Libraries, Galleries and Culture) at Grade SS3 (£78,715 £87,217).
- 2. To regrade and re-designate the role of Deputy Director of Galleries from Grade 12 to Galleries Operations Manager at grade SS1 (£60,857 £65,865).
- 3. To approve the creation of a new role of Head of Neighbourhood Management at Grade SS3 (£78,715 - £87,217). The creation of this role will lead to the deletion of one Strategic Lead, Neighbourhoods Team role at Grade SS2 (£68,526 - £74,175).

The Highways Service:

- 4. To re-designate the post of Director of Operations (Highways) as Director of Highways within the existing Grade SS4 (£95,953 £105,940).
- 5. To re-designate Head of Citywide Highways to Head of Network Management within the existing Grade SS2 (£68,526 £74,175).
- 6. To agree the establishment of two new roles; Highways Development Specialist at Grade SS1(£60,857 – £65,865) and Head of Programme Management Office at Grade SS1 (£60,857 – £65,865).
- 7. To note that the current time limited role of Head of Transformation paid SS2 (£68,526 £74,175) will be reviewed by September 2019.

Commissioning and Delivery function of the Directorate:

- 8. To note that the Head of Commissioning and Delivery was to assume responsibility for Manchester Contracts Service (Highways) and line management responsibility for the Strategic Lead for Waste, Recycling and Cleansing within the existing Grade SS3 (£78,715 £87,217).
- 9. To note the deletion of the role of Senior Facilities Manager Grade SS1 (£60,857 £65,865).
- To approve the creation of a new role of Operational Services Manager (Grounds Maintenance, Manchester Contracts & Fleet Management Services) at Grade SS1 (£60,857 – £65,865).